Image Project Order File Cover Page

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INDEX OTHER ORDER NO.59 Suspended Well Regulations

1.	September 1, 2009	Notice of Hearing, Additional regulations information
2.	October 15, 2009	Public Hearing Transcript
3.	October 28, 2009	Public Meeting Minutes
4.	January 28, 2010	Final regulations, pertinent attachments
5.	February 18, 2010	Attorney review memo
6.	March 5, 2010	Regulations waiver of suspended wells
7.		Amended regulations, bulk mailing list, e-mail list, order
		certifying changes

Other Order No. 59

Amended Regulations Dealing with Suspended Wells

The Alaska Oil and Gas Conservation Commission (Commission) has revised its regulations dealing with suspended well requirements in 20 AAC 25.110(n). The amended regulation clarifies the Commission's authority and provides explicit criteria for granting waivers. The Lieutenant Governor signed and filed the regulation changes on March 16, 2010, with an effective date of April 15, 2010.

For further information or to obtain a copy of the amended regulations, contact Jody Colombie at (907) 793-1221, fax (907) 276-7542, or e-mail jody.colombie@alaska.gov.

MISCELLANEOUS BOARDS

20 AAC 25.110(n) is amended to read:

(n) Upon written request of the operator, the commission may modify a deadline in this section upon a showing of good cause, approve a variance from any other requirement of this section if the variance provides at least an equally effective means of complying with the requirement, or approve a waiver of a requirement of this section if the waiver will not promote waste, is based on sound engineering and geoscience principles, will not jeopardize the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not result in an increased risk to health, safety, or the environment, including freshwater. (Eff. 4/2/86, Register 97; am 11/7/99, Register 152; am 11/19/2008, Register 188; am 04/15/2010, Register 194)

Authority: AS 31.05.030

AS 31.05.040

AS 31.05.095

Mary Jones XTO Energy, Inc. Cartography 810 Houston Street, Ste 2000 Ft. Worth, TX 76102-6298

Jerry Hodgden Hodgden Oil Company 408 18th Street Golden, CO 80401-2433

Schlumberger
Drilling and Measurements
2525 Gambell Street #400
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Ivan Gillian 9649 Musket Bell Cr.#5 Anchorage, AK 99507

Jack Hakkila PO Box 190083 Anchorage, AK 99519

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Jill Schneider US Geological Survey 4200 University Dr. Anchorage, AK 99508

Darwin Waldsmith PO Box 39309 Ninilchick, AK 99639

Penny Vadla 399 West Riverview Avenue Soldotna, AK 99669-7714

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Gordon Severson 3201 Westmar Cr. Anchorage, AK 99508-4336

James Gibbs PO Box 1597 Soldotna, AK 99669

Cliff Burglin 319 Charles Street Fairbanks, AK 99701

North Slope Borough PO Box 69 Barrow, AK 99723

Mailed 5/83/10

Colombie, Jody J (DOA)

From: Sent: Colombie, Jody J (DOA)

Monday, March 22, 2010 3:30 PM

Sen

Aubert, Winton G (DOA); Ballantine, Tab A (LAW); Brooks, Phoebe; Crisp, John H (DOA); Darlene Ramirez; Davies, Stephen F (DOA); Fisher, Samantha J (DOA); Foerster, Catherine P (DOA); Grimaldi, Louis R (DOA); Johnson, Elaine M (DOA); Jones, Jeffery B (DOA); Laasch, Linda K (DOA); Mahnken, Christine R (DOA); Maunder, Thomas E (DOA); McIver, Bren (DOA); McMains, Stephen E (DOA); Noble, Robert C (DOA); Norman, John K (DOA); Okland, Howard D (DOA); Paladijczuk, Tracie L (DOA); Pasqual, Maria (DOA); Regg, James B (DOA); Roby, David S (DOA); Saltmarsh, Arthur C (DOA); Scheve, Charles M (DOA); Schwartz, Guy L (DOA); Seamount, Dan T (DOA); 'Aaron Gluzman'; Bettis, Patricia K (DNR); caunderwood@marathonoil.com; 'Dale Hoffman'; Frédéric Grenier; 'Gary Orr'; Jerome Eggemeyer; 'Joe Longo'; 'Lamont Frazer'; Marc Kuck; 'Mary Aschoff'; Maurizio Grandi; Ostrovsky, Larry Z (DNR); P Bates; Randy Hicks; Richard Garrard; 'Sandra Lemke'; 'Scott Nash'; Talib Syed; 'Tiffany Stebbins'; 'Wayne Wooster'; 'Willem Vollenbrock'; 'William Van Dyke'; Woolf, Wendy C (DNR); (foms2@mtaonline.net); (michael.j.nelson@conocophillips.com); (Von.L.Hutchins@conocophillips.com); alaska@petrocalc.com; Anna Raff; Barbara F Fullmer; bbritch; Becky Bohrer; Bill Walker; Bowen Roberts; Brad McKim; Brady, Jerry L; Brandon Gagnon; Brandow, Cande (ASRC Energy Services); Brian Gillespie; Brian Havelock; Bruce Webb; carol smyth; Charles O'Donnell; Chris Gay; Cliff Posey; Crandall, Krissell; Dan Bross; dapa; Daryl J. Kleppin; David Boelens; David House; David Steingreaber; 'ddonkel@cfl.rr.com'; Deborah J. Jones; doug_schultze; Elowe, Kristin; Evan Harness; eyancy; Francis S. Sommer; Fred Steece; Garland Robinson; Gary Laughlin; Gary Rogers; Gary Schultz; ghammons; Gordon Pospisil; Gorney, David L.; Gregg Nady; aspfoff; Hank Alford; Harry Engel; Jdarlington (jarlington@gmail.com); Jeff Jones; Jeffery B. Jones (ieff.jones@alaska.gov); Jerry McCutcheon; Jim White; Jim Winegarner; Joe Nicks; John Garing; John S. Haworth; John Spain; John Tower; John W Katz; Jon Goltz; Joseph Darrigo; Julie Houle; Kari Moriarty; Kaynell Zeman; Keith Wiles; Larry Ostrovsky; Laura Silliphant; Marilyn Crockett; Mark Dalton; Mark Hanley (mark hanley@anadarko.com); Mark Kovac; Mark P. Worcester; Marquerite kremer; 'Michael Dammeyer': Michael Jacobs; Mike Bill; Mike Mason; Mikel Schultz; Mindy Lewis; MJ Loveland; minelson; mkm7200; nelson; Nick W. Glover; NSK Problem Well Supv; Patty Alfaro; Paul Decker (paul decker@alaska.gov); PORHOLA, STAN T; Rader, Matthew W (DNR); Raj Nanvaan; Randall Kanady; Randy L. Skillern; Rob McWhorter; rob.g.dragnich@exxonmobil.com; Robert A. Province (raprovince@marathonoil.com); Robert Campbell; Roberts, Susan M.; Rudy Brueggeman; Scott Cranswick; Scott, David (LAA); Shannon Donnelly; Sharmaine Copeland; Shellenbaum, Diane P (DNR); Slemons, Jonne D (DNR); Sondra Stewman; Steve Lambert; Steve Moothart; Steven R. Rossberg: Suzanne Gibson; tablerk; Tamera Sheffield; Taylor, Cammy O (DNR); Ted Rockwell; Temple Davidson: Teresa Imm: Terrie Hubble: Thor Cutler; Tina Grovier; Todd Durkee; Tony Hopfinger; trmjr1; Walter Featherly; Williamson, Mary J (DNR); Winslow, Paul M; David Johnson Post Hearing Notice Suspended Wells 20 AAC 25.110(n)

Subject: Attachments:

Final Suspended Wells Regulation.doc; Post Hearing Notice Suspended Wells.doc

Jody J. Colombie Special Assistant Alaska Oil and Gas Conservation Commission 333 West 7th Avenue, Suite 100 Anchorage, AK 99501 (907)793-1221 (phone) (907)276-7542 (fax)

Colombie, Jody J (DOA)

From:

Clark, Scott M (GOV)

Sent:

Tuesday, March 16, 2010 3:34 PM

To:

Pearson, Robert L (DOA)

Cc:

Cramer, John W (GOV); Clark, Scott M (GOV); Behr, Deborah E (LAW); Miller, Linda J (LAW); Weaver, Steven C (LAW); Messing, Kevin J (LAW); Pound, Jim (LAA); Colombie, Jody J (DOA)

Subject: **Attachments:** Regulations Filed: JU2009200921

Follow Up Flag:

JU2009200921.pdf

Flag Status:

Follow up Flagged

On 3/16/2010, Lieutenant Governor Craig E. Campbell filed regulations (JU2009200921) from the Alaska Oil and Gas Conservation Commission re: Waiver of Suspended Well Requirements (20 AAC 25.110(n)).

The effective date of the regulations is 4/15/2010, and the regulations will be published in Register 194, July 2010.

The filing certification and regulation text are attached.

Thank you,

Scott Clark Special Assistant Office of Lieutenant Governor Craig E. Campbell

240 Main Street, Room 301 Juneau, Alaska 99801 PHONE: 907.465.4081 FAX: 907.465.5400

scott.clark@alaska.gov ltgov.alaska.gov

Craig E. Campbell Lieutenant Governor State Capitol Juneau, Alaska 99811 907.465.3520 465.5400 Fax WWW.LTGOV.ALASKA.GOV



530 West 7th Ave, Suite 1700 Anchorage, Alaska 99501 907.269.7460 269.0263 LT.GOVERNOR@ALASKA.GOV

OFFICE OF THE LIEUTENANT GOVERNOR ALASKA

MEMORANDUM

TO:

Robert Pearson, AAC Contact

Department of Administration

FROM:

Scott Clark

Special Assistant

907.465.4081

DATE:

March 16, 2010

RE:

Filed Permanent Regulations: Alaska Oil and Gas Conservation Commission

Waiver of Suspended Well Requirements: 20 AAC 25.110(n)

Attorney General File:

JU2009200921

Regulation Filed:

3/16/2010

Effective Date:

4/15/2010

Print:

194, July 2010

cc with enclosures:

Linda Miller, Department of Law

Jim Pound, Administrative Regulation Review Committee

Judy Herndon, LexisNexis Jody Colombie, DOA,

ORDER CERTIFYING THE CHANGES TO REGULATIONS OF ALASKA OIL AND GAS CONSERVATION COMMISSION

The attached 1 page of regulations, dealing with suspended wells under 20 AAC 25, is certified to be a correct copy of the regulation changes that the Alaska Oil and Gas Conservation Commission adopted at its October 28, 2009 meeting, under the authority of AS 31.05.030 and AS 31.05.040 and in compliance with the Administrative Procedure Act (AS 44.62), including the notice provisions (AS 44.62.190 and AS 44.62.200) and opportunity for public comment provision (AS 44.62.210).

This action is not expected to require an increased appropriation.

There were no public comments presented to the Alaska Oil and Gas Conservation Commission and it does not anticipate any costs to private persons for the regulatory action being taken.

As provided in AS 44.62.180, the subject regulation changes take effect on the 30th day after they are filed by the lieutenant governor.

DATE:	January 28, 2010 Anchorage	Athl	
		Daniel T. Seamount, Jr.	

V Scott Clark for FILING CERTIFICATION

I, Craig E. Campbell, Lieutenant Governor for the State of Alaska, certify that on

March 16, 2010 at 11:11 a.m., I filed the attached regulations according to the provisions of AS 44.62.040 – 44.62.120.

Lieutenant Governor Craig E. Campbell

Effective:

April 15, 2010

Register:

194, July 2010

FOR DELEGATION OF THE LIEUTENANT GOVERNOR'S AUTHORITY

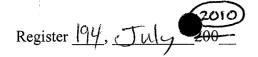
I, CRAIG E. CAMPBELL, LIEUTENANT GOVERNOR OF THE STATE OF ALASKA, designate the following state employee to perform the Administrative Procedures Act filing functions of the Office of the Lieutenant Governor:

SCOTT CLARK, Special Assistant

IN TESTIMONY WHEREOF, I have signed and affixed the Seal of the State of Alaska, at Juneau, on February 23, 2010.



CRAIG E. CAMPBÉLL LIEUTENANT GOVERNOR



MISCELLANEOUSOARDS

20 AAC 25.110(n) is amended to read:

(n) Upon written request of the operator, the commission may modify a deadline in this section upon a showing of good cause, approve a variance from any other requirement of this section if the variance provides at least an equally effective means of complying with the requirement, or approve a waiver of a requirement of this section if the waiver will not promote waste, is based on sound engineering and geoscience principles, will not jeopardize the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not result in an increased risk to health, safety, or the environment, including freshwater. (Eff.

4/2/86, Register 97; am 11/7/99, Register 152; am 11/19/2008, Register 188; am

The feriod should not be underlined

04 / 15 / 2019 Register 194)

Authority: AS 31.05.030

AS 31.05.040

AS 31.05.095

MEMORANDUM

State of Alaska

Department of Law

RECEIVED

To: Daniel T. Seamount, Jr., Chair Alaska Oil and Gas Conservation

Commission

DATE: March 5, 2010

MAR 1 1 2010

FILE NO.: JU2009200921

TELEPHONE NO.: 465-3600

Alaska Oil & Gas Cons. Commission

Anchorage

FROM: Steven C. Weaver

Assistant Attorney General

Legislation/Regulations Section--Juneau

SUBJECT: Regulations re: waiver of suspended well requirements

(20 AAC 25.110(n))

Under AS 44.62.060, we have reviewed the attached amendment of these regulations by the Alaska Oil and Gas Conservation Commission, and approve the changes for filing by the lieutenant governor. I have reviewed this project under a specific delegation dated March 5, 2010 from the Regulations Attorney. A duplicate original of this memorandum is being furnished to the lieutenant governor, along with the one page of regulations and the related documents.

You might wish to contact the lieutenant governor's office to confirm the filing date and effective date of the attached regulation changes.

The September 3, 2009 public notice and the January 28, 2010 certification order both state that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

In accordance with AS 44.62.125(b)(6), some corrections have been made in the regulations, as shown on the attached copy.

SCW

cc w/enc:

Robert Pearson, Special Assistant & Regulations Contact

Department of Administration

Jody Colombie

Alaska Oil and Gas Conservation Commission

Thomas Ballantine Assistant Attorney General

Oil, Gas & Mining Section--Anchorage

MEMORANDUM

State of Alaska

Department of Law

то: Hon. Craig E. Campbell Lieutenant Governor

DATE: March 5, 2010

FILE NO.: JU2009200921

TELEPHONE NO.: 465-3600

FROM: Steven C. Weaver

SUBJECT: Regulations re: waiver of

suspended well requirements

(20 AAC 25.110(n))

Assistant Attorney General Legislation/Regulations Section--Juneau

We have reviewed the attached regulations from the Alaska Oil and Gas Conservation Commission. I have reviewed this project under a specific delegation dated March 5, 2010 from A duplicate of this memorandum is being furnished to the the Regulations Attorney. commission chair, Daniel T. Seamount, Jr., along with a copy of the regulations.

The Department of Law has reviewed the attached regulations against the statutory standards of the Administrative Procedure Act. Based upon our review, we find no legal problems. This memorandum and the attached duplicate memorandum dated March 5, 2010 constitute the written statement of approval under AS 44.62.060(b) and (c) that authorizes your office to file the attached regulations.

The regulation changes were adopted by the Alaska Oil and Gas Conservation Commission after the close of the public comment period. The regulations establish provisions and conditions under which the Alaska Oil and Gas Conservation Commission may waive requirements relating to suspended wells.

The certification order for the regulations states that this action is not expected to require an increased appropriation. Therefore, a fiscal note under AS 44.62.195 is not required.

We have made a few technical corrections to conform the regulations with the drafting manual under AS 44.62.060 and 44.62.125. The corrections are shown on the attached copy of the regulations.

SCW

cc w/enc:

Daniel T. Seamount, Jr., Chair

Alaska Oil & Gas Conservation Commission



AS 31.05.095

20 AAC 25.110(n) is amended to read:

Authority: AS 31.05.030 AS 31.05.040

(n) Upon written request of the operator, the	commission may modify a deadline in	n this
section upon a showing of good cause, approve a va	riance from any other requirement	<u>of</u>
bold the comma this section if the variance provides at least an equ	ially effective means of complying w	<u>rith</u>
the requirement, or approve a waiver of a require	ment of this section if the waiver wi	<u>ll not</u>
promote waste, is based on sound engineering and	geoscience principles, will not jeop	ardize
the ultimate recovery of hydrocarbons, will not je	opardize correlative rights, and will	not
result in an increased risk to health, safety, or the		
4/2/86, Register 97; am 11/7/99, Register 152; am 11	ام المار /19/2008, Register 188; am	period should
/, Register)	not l or be) feriod should be underlined oldface

MEMORANDUM

State of Alaska

Department of Law

To:

Deborah Behr

Date:

February 18, 2010

Chief Assistant Attorney General

Section Supervisor

Tel. No.:

269-5255

Legislation and Regulations Section

A.G. File No:

JU0009200921

Steven Weaver

Assistant Attorney General Legislation and Regulations

From:

Thomas Ballantine

Regulations Review: Amendments

Assistant Attorney General

Oil, Gas & Mining Section

to Suspended Well Regulations, 20 AAC 25.110(n)

AGENCY-ATTORNEY REVIEW MEMORANDUM

Re:

The Alaska Oil and Gas Conservation Commission ("Commission") has adopted amendments to subsection (n) of 20 AAC 25.110, governing suspended wells.

On September 3, 2009 the Commission provided notice of proposed changes to the suspended wells regulations in 20 AAC 25.110(n) by 1) publishing in a newspaper of general circulation or trade publication, 2) furnishing the proposed changes to interested persons and the appropriate state officials, 3) transmitting the proposed changes to incumbent state legislators, 4) furnishing the proposed changes to the Legislative Affairs Agency, and 5) posting the proposed changes on the Alaska Online Public Notice System. On October 15, 2009, in accordance with the notice published, a hearing was held at which oral testimony was received. No written comments were received.

At its October 28, 2009 meeting the Commission unanimously adopted the proposed amendments to 20 AAC 25.110(n).

The proposed amendments to the suspended wells regulations reasonably and clearly achieve objectives within the Commission's statutory mandate to regulate the "drilling, producing and plugging" of oil and gas wells, and to protect the correlative rights of persons owning interests in the tracts of land affected by oil and gas drilling.

Under 20 AAC 25.110 the Commission has the authority to allow an operator to suspend rather than complete or plug and abandon a well. The requirements for approval

Deborah Behr & Steven Weaver A.G. File No: JU0009200921

of a request to suspend a well, rigorous and detailed, are not appropriate to every situation. While the Commission has the implicit authority to grant waivers in appropriate circumstances, the amendment to 20 AAC 25.110(n) clarifies the Commission's authority and provides explicit criteria for the grant of such waivers.

The amendment to 20 AAC 25.110(n) was adopted under the authority of the Alaska Oil and Gas Conservation Act (AS 31.05), is consistent with state and federal statutory and constitutional law and Commission regulations (20 AAC 25), and was adopted in accordance with the requirements of the Administrative Procedure Act (AS 44.62) and the Department of Law's drafting manual for administrative regulations.

The regulation is ready for filing.

MEMORANDUM

STATE OF ALASKA

ALASKA OIL AND GAS CONSERVATION COMMISSION

TO:

Regulations Attorney

Legislation/Regulations Section

Department of Law

DATE:

January 28, 2010

SUBJECT:

AG File No. JU2009200921

Request for Legal Review of Regulations Project on

Suspended Wells 20 AAC 25.110(n)

FROM:

Daniel T. Seamount, Jr., Chair

Regulations Contact

Department of Administration

We are requesting approval of the attached final regulation which will allow the Commission explicit flexibility to vary or waive the existing well suspension requirements. The Commission adopted these changes on October 28, 2009.

Enclosed are the following documents:

- 1. original and one copy of the final regulations;
- 2. original signed and dated certification order;
- 3. original public notices;
- 4. original additional regulations notice information form distributed with the notice;
- 5. original publisher's affidavit's of publication;
- 6. original affidavit of notice;
- 7. original affidavit of oral hearing;
- 8. original affidavit of commission action;
- 9. excerpt from approved minutes from the October 28, 2009 meeting;

We worked with Assistant Attorney General Thomas Ballantine on this project.

Upon completing your review, please forward the regulations to the lieutenant governor for filing. In accordance with AS 44.62.180, the regulation changes will take effect on the 30th day after filing.

MISCELLANEOUS BOARDS

20 AAC 25.110(n) is amended to read:

(n) Upon written request of the operator, the commission may modify a deadline in this section upon a showing of good cause, approve a variance from any other requirement of this section if the variance provides at least an equally effective means of complying with the requirement, or approve a waiver of a requirement of this section if the waiver will not promote waste, is based on sound engineering and geoscience principles, will not jeopardize the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not result in an increased risk to health, safety, or the environment, including freshwater. (Eff. 4/2/86, Register 97; am 11/7/99, Register 152; am 11/19/2008, Register 188; am

Authority: AS 31.05.030

AS 31.05.040

AS 31.05.095

Register

MISCELLANEOUS BOARDS

20 AAC 25.110(n) is amended to read:

(n) Upon written request of the operator, the commission may modify a deadline in this section upon a showing of good cause, approve a variance from any other requirement of this section if the variance provides at least an equally effective means of complying with the requirement, or approve a waiver of a requirement of this section if the waiver will not promote waste, is based on sound engineering and geoscience principles, will not jeopardize the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not result in an increased risk to health, safety, or the environment, including freshwater. (Eff. 4/2/86, Register 97; am 11/7/99, Register 152; am 11/19/2008, Register 188; am /_____, Register _____)

Authority: AS 31.05.030

AS 31.05.040

AS 31.05.095

ORDER CERTIFYING THE CHANGES TO REGULATIONS OF ALASKA OIL AND GAS CONSERVATION COMMISSION

The attached 1 page of regulations, dealing with suspended wells under 20 AAC 25, is certified to be a correct copy of the regulation changes that the Alaska Oil and Gas Conservation Commission adopted at its October 28, 2009 meeting, under the authority of AS 31.05.030 and AS 31.05.040 and in compliance with the Administrative Procedure Act (AS 44.62), including the notice provisions (AS 44.62.190 and AS 44.62.200) and opportunity for public comment provision (AS 44.62.210).

This action is not expected to require an increased appropriation.

There were no public comments presented to the Alaska Oil and Gas Conservation Commission and it does not anticipate any costs to private persons for the regulatory action being taken.

As provided in AS 44.62.180, the subject regulation changes take effect on the 30th day after they are filed by the lieutenant governor.

DATE:	January 28, 2010 Anchorage	Athl	
		Daniel T. Seamount, Jr. Chair	

FILING CERTIFICATION

I, Craig E. Campbell, Lieuter	iant Governor for th	ne State of Alaska, certify that on
, 2010	atm.,	I filed the attached regulations according to the
provisions of AS 44.62.040 -	- 44.62.120.	
		Lieutenant Governor
Effective:	·	
Register:		

NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE ALASKA OIL AND GAS CONSERVATION COMMISSION

The Alaska Oil and Gas Conservation Commission (AOGCC) proposes to adopt regulation changes to Title 20 of the Alaska Administrative Code, dealing with the annular disposal of drilling waste (20 AAC 25.080) and suspended wells (20 AAC 25.110). On May 22, 2009, AOGCC published a notice of proposed changes to 20 AAC 25.080; because of substantive changes to the proposed changes, AOGCC is re-noticing them, fully revising (*i.e.*, repealing and readopting) 20 AAC 25.080 as follows:

- 1. modify the aquifer exemption for the disposal of drilling waste to require that the operator apply for and the U.S. EPA grant the exemption;
- 2. modify the information that must be submitted with an annular disposal application;
- 3. modify the limitations and conditions applicable to annular disposal;
- 4. add a provision for requesting variances and waivers; and
- 5. delete subsection (i) to recognize AOGCC's authority to regulate annular disposal in water wells associated with oil or gas exploration or production.

In addition, AOGCC proposes to add to 20 AAC 25.110(n) the opportunity for variances and waivers.

Written comments on the proposed regulation changes, including the potential costs of compliance, may be submitted to AOGCC at 333 West 7th Ave., Suite 100, Anchorage, AK 99501. The comments must be received by 5:00 p.m. on October 9, 2009.

Written and/or oral comments may be submitted at a hearing to be held on October 15, 2009, at 333 West 7th Ave., Suite 100, Anchorage, AK. The hearing will be held from 9:00 a.m. to 11:00 a.m. and might be extended to accommodate those present before 9:30 a.m. who did not have an opportunity to comment.

If, because of a disability, a special accommodation is needed to participate in this process, please contact the Commission's Special Assistant, Jody Colombie, at 907-793-1221; 333 West 7th Ave., Suite 100, Anchorage, AK 99501; or jody.colombie@alaska.gov. Ms. Colombie must be contacted by October 6, 2009, at 5:00 p.m. to ensure that necessary accommodations can be provided.

The proposed regulation changes are available at www.aogcc.alaska.gov or by contacting Ms. Colombie at the phone number, physical address, or e-mail address above.

After the public comment period ends, AOGCC will adopt, without notice, these or other provisions dealing with the same subjects or decide to take no action. The language of the proposed and final regulations may be different. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments are subject to public inspection.

Statutory Authority: AS 31.05.030; AS 31.05.040; AS 31.05.095

Statutes Being Implemented, Interpreted, or Made Specific: AS 31.05.030; AS 31.05.040; AS 31.05.095

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

Daniel T. Seamount, Jr.

Chair

ADDITIONAL REGULATIONS NOTICE INFORMATION (AS 44.62.190(d))

- 1. Adopting agency: Alaska Oil and Gas Conservation Commission.
- 2. General subject of regulations: annular disposal of drilling waste and suspended wells.
- 3. Citation of regulations: 20 AAC 25.080 and 20 AAC 25.110(n).
- 4. Reason for the proposed action: update the annular disposal of drilling waste regulations and add opportunities for variances and waivers to the suspended wells regulations.
- 5. Program category and BRU affected: Alaska Oil and Gas Conservation Commission.
- 6. Cost of implementation to the state agency: zero.
- 7. The name of the contact person for the regulations:

Name: Daniel T. Seamount, Jr.

Title: Chair

Address: 333 W. 7th Avenue, Suite 100, Anchorage, AK 99501

Telephone: (907) 793-1221

E-mail: jody.colombie@alaska.gov

8. The origin of the proposed action: agency staff.

9. Date: September 1, 2009.

10. Prepared by:

Jody J. Colombie

Alaska Oil and Gas Conservation Commission

(907) 793-1221

AFFIDAVIT OF PUBLICATION

STATE OF ALASKA THIRD JUDICIAL DISTRICT

Jennifer Brown being first duly sworn on oath deposes and says that she is a representative of the Anchorage Daily News, a daily newspaper. That said newspaper has been approved by the Third Judicial Court, Anchorage, Alaska, and it now and has been published in the English language continually as a daily newspaper in Anchorage, Alaska, and it is now and during all said time was printed in an office maintained at the aforesaid place of publication of said newspaper. That the annexed is a copy of an advertisement as it was published in regular issues (and not in supplemental form) of said newspaper on

September 03, 2009

and that such newspaper was regularly distributed to its subscribers during all of said period. That the full amount of the fee charged for the foregoing publication is not in excess of the rate charged private individuals.

Subscribed and sworn to be

me this

Signed(

200

Notary Public in and for The State of Alaska Third Division Anchorage, Alaska

MY COMMISSION EXPIRES

LIGHT S. O. C.

NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE ALASKA OIL AND GAS CONSERVATION COMMISSION

The Alaska Oil and Gas Conservation Commission (AOGCC) proposes to adopt regulation changes to Title 20 of the Alaska Administrative Code, dealing with the annular disposal of drilling waste (20 AAC 25.080) and suspended wells (20 AAC 25.110) On May 22, 2009, AOGCC published a notice of proposed changes to 20 AAC 25.080; because of substantive changes to the proposed changes, AOGCC is re-noticing them, fully revising (i.e., repealing and readopting) 20 AAC 25.080 as follows:

- epealing and readopting) 20 AAC 25.080 as follows:

 1. modify the aquifer exemption for the disposal of drilling waste to require that the operator apply for and the U.S. EPA grant the exemption;

 2. modify the information that must be submitted with an annular disposal application;

 3. modify the limitations and conditions applicable to annular disposal;

 4. add a provision for requesting variances and walvers; and delete subsection (i) to recognize AOGCC's authority to regulate annular disposal in water wells associated with oil or gas exploration or production.

ddition, AOGCC proposes to add to 20 AAC 10(n) the opportunity for variances and waivers.

Written comments on the proposed regulation changes, including the potential costs of compliance, may be submitted to AOGCC at 333 West 7th Ave., Suite 100, Anchorage, AK 99801. The comments must be received by 5:00 p.m. on October 9, 2009.

written and/or oral comments may be submitted at a hearing to be held on October 15, 2009, at 333 West 7th Ave., Suite 100, Anchorage, AK. The hearing will be held from 9:00 a.m. to 11:00 a.m. and might be extended to accommodate those present before 9:30 a.m. who did not have an opportunity to

because of a disability, a special accommodation needed to participate in this process, please ontact the Commission's Special Assistant, jody loomble, at 90,793-1221, 333 West 7th Ave., Suite 0 0 Ancholage AK 99501; oldy.colomble@alaska.gov, Ms. Colomble must be ontacted by October 6, 2009, at 5:00 p.m. to nsure that necessary accommodations can be revised.

Statutory Authority: AS 31.05.030; AS 31.05.040; AS 31.05.095
Statutes Being Implemented, Interpreted, or Made Specific: AS 31.05.030; AS 31.05.040; AS 31.05.095
Placal Information: The proposed regulation changes are not expected to require an increased appropriation.

ADDITIONAL REGULATIONS NOTICE INFORMATION (AS 44.62.190(d))

Adopting agency: Alaska Oil and Gas

General subject of regulations: annular disposal of drilling waste and suspended wells.

3, Citation of regulations: 20 AAC 25,080 and 20 AAC 25,110(n).

Reason for the proposed action: update the nnular disposal of drilling waste regulations and dd opportunities for variances and waivers to the uspended wells regulations.

- Program category and BRU affected: Alaska Oind Gas Conservation Commission.
- 6. Cost of implementation to the state agency: zero.
- 7. The name of the contact person for the regulations:
 Name: Daniel T. Seamount, Jr.
 Title: Chair
 Address: 333 W. 7th Avenue, Suite 100,
 Anchorage, AK 99501
 Telephone: (907),793-1221
 E-mail: jody.colombie@alaska.gov

- I. The origin of the proposed action: agency staff
- 9. Date: September 1, 2009.

0-03014009 ublished: September 3, 2009

STATE OF ALASKA)
) ss.
THIRD JUDICIAL DISTRICT)

AFFIDAVIT OF ORAL HEARING

I, Jody J. Colombie, Special Assistant to the Alaska Oil and Gas Conservation Commission, being sworn, state the following:

On October 15, 2009, at 9:00 a.m., at 333 West 7th Avenue, Suite 100, Anchorage, Alaska, a public hearing presided over by Acting Chair John K. Norman, Commissioner, was held in accordance with AS 44.62.210 for the purpose of receiving testimony regarding changes to 20 AAC 25.110(n), dealing with suspended well regulations.

DATE: February 24, 2010 Anchorage

Special Assistant to the Commission

SUBSCRIBED AND SWORN TO before me this $\frac{y}{2}$ day of February, 2010.

Notary Public in and for the

My commission expires: Will the 96ice

STATE OF ALASKA)
) ss.
THIRD JUDICIAL DISTRICT)

AFFIDAVIT OF COMMISSION ACTION

I, Jody J. Colombie, Special Assistant to the Alaska Oil and Gas Conservation Commission, being sworn, state the following:

The attached motion, dealing with suspended well changes, was passed by the Alaska Oil and Gas Conservation Commission during its October 28, 2009 meeting.

Date: January 28, 2010
Anchorage

Special Assistant to the Commission

SUBSCRIBED AND SWORN TO before me this 28th day of January 2010.

Notary Public in and for the

State of Alaska

My commission expires: 11/11/2010

ALASKA OIL AND GAS CONSERVATION COMMISSION MEETING October 28, 2009 approved Minutes

Commissioner John K. Norman moved and Commissioner Cathy P. Foerster seconded the following motion:

"I move to adopt the attached draft amendment to 20 AAC 25.110(n)."

The motion carried unanimously.

STATE OF ALASKA)
) ss.
THIRD JUDICIAL DISTRICT)

AFFIDAVIT OF NOTICE OF PROPOSED ADOPTION OF REGULATIONS AND FURNISHING OF ADDITIONAL INFORMATION

I, Jody J. Colombie, Special Assistant to the Alaska Oil and Gas Conservation Commission, being sworn, state the following:

As required by AS 44.62.190, notice of the proposed adoption of changes to 20 AAC 25.110(n), dealing with suspended wells, was given by being

- (1) published in a newspaper or trade publication;
- (2) furnished to interested persons as shown on the attached list;
- (3) furnished to appropriate state officials;
- (4) furnished to the Department of Law, along with a copy of the proposed regulations;
- (5) electronically transmitted to incumbent State of Alaska legislators;
- (6) furnished to the Legislative Affairs Agency, Legislative Library;
- (7) posted on the Alaska Online Public Notice System, as required by AS 44.62.175(a)(1) and (b) and AS 44.62.190(a)(1);
- (8) furnished electronically, along with a copy of the proposed regulations, to the Legislative Affairs Agency, the chairs of the Senate Resources Committee and House Special Committee of Oil and Gas, the Administrative Regulation Review Committee, and the Legislative Council.

As required by AS 44.62.190(d), additional regulations notice information regarding the proposed adoption of the regulation changes described above was furnished to interested persons as shown on the attached list and those in (5) and (6) of the list above. The additional regulations notice information was posted on the Alaska Online Public Notice System.

DATE:	January 28, 2010
_	Anchorage

Special Assistant to the Commission

SUBSCRIBED AND SWORN TO before me this 28th day of January 2010.

Notary Public in and for the

State of Alaska

My commission expires: 11/11/2010

Colombie, Jody J (DOA)

From:

Colombie, Jody J (DOA)

Sent:

Thursday, September 03, 2009 4:36 PM

To:

'Legislative Affairs Agency'; McGuire, Lesil L (LAA); Wielechowski, Bill (LAA); Huggins, Charlie (LAA); Johnson, Craig W (LAA); Neuman, Mark A (LAA); Keller, Wes (LAA); Donny Olson; Bettye J Davis; John

Harris

Subject:

Public Notice, Additional Information and Proposed Regulations - Annular Disposal and Suspended Wells

Attachments: Public Notice, Additional Regulations, Amended Regulations 9-1-09.pdf

The Alaska Oil and Gas Conservation Commission (AOGCC) proposes to adopt regulation changes to Title 20 of the Alaska Administrative Code, dealing with the annular disposal of drilling waste (20 AAC 25.080) and suspended wells (20 AAC 25.110). On May 22, 2009, AOGCC published a notice of proposed changes to 20 AAC 25.080; because of substantive changes to the proposed changes, AOGCC is re-noticing them, fully revising (i.e., repealing and readopting) 20 AAC 25.080 as follows:

- 1. modify the aquifer exemption for the disposal of drilling waste to require that the operator apply for and the U.S. EPA grant the exemption;
- 2. modify the information that must be submitted with an annular disposal application;
- 3. modify the limitations and conditions applicable to annular disposal;
- 4. add a provision for requesting variances and waivers; and
- 5. delete subsection (i) to recognize AOGCC's authority to regulate annular disposal in water wells associated with oil or gas exploration or production.

In addition, AOGCC proposes to add to 20 AAC 25.110(n) the opportunity for variances and waivers.

Jody J. Colombie Special Assistant Alaska Oil and Gas Conservation Commission 333 West 7th Avenue, Suite 100 Anchorage, AK 99501 (907)793-1221 (phone) (907)276-7542 (fax)

SERVICE LIST FOR PROPOSED AMENDMENTS TO 20 AAC 25.080

On September 1, 2009, I mailed to the following individuals the public notice of proposed amendments to 20 AAC 25.080 and 20 AAC 25.100, additional regulations notice information, and proposed regulations:

Annette Kreitzer Commissioner Department of Administration PO Box 110200 Juneau, AK 99811

Legislative Legal and Research Services Legislative Affairs Agency State Capitol Juneau, AK 99801 Mail Stop: 3101

Senator Lesil McGuire, Co-Chair Senate Resources Committee 716 W. 4th Ave. Suite 430 Anchorage AK, 99501-2133

Senator Bill Wielechowski, Co-Chair Senate Resources Committee 716 W 4th Ave # 540 Anchorage, AK 99501

Senator Charlie Huggins, Vice-Chair Senate Resources Committee 600 E. Railroad Avenue Wasilla AK, 99654

Representative Craig Johnson, Co-Chair House Resources Committee 716 W. 4th Ave. Suite 640 Anchorage AK, 99501-2133

Representative Mark Neuman, Co-Chair House Resources Committee 600 E. Railroad Avenue Wasilla AK, 99654

Representative Wes Keller, Chair Administrative Regulation Review 600 E. Railroad Avenue Wasilla AK, 99654 Senator Donald Olson, Vice-Chair Administrative Regulation Review 716 W. 4th Ave. Suite 560 Anchorage AK, 99501-2133

Senator Bettye Davis, Vice-Chair Legislative Council 716 W. 4th Ave. Suite 400 Anchorage AK, 99501-2133

Representative John Harris, Chair Legislative Council 716 W. 4th Ave. Suite 600 Anchorage AK, 99501-2133

On September 1, 2009, I mailed to the following individual the public notice of proposed amendments to 20 AAC 25.080 and 20 AAC 25.100, additional regulations notice information, and proposed regulations:

Debra Behr Chief Assistant Attorney General Legislation and Regulations Section Department of Law PO Box 110300 Juneau, AK 99811 Mary Jones XTO Energy, Inc. Cartography 810 Houston Street, Ste 2000 Ft. Worth, TX 76102-6298

George Vaught, Jr. PO Box 13557 Denver, CO 80201-3557

Mark Wedman Halliburton 6900 Arctic Blvd. Anchorage, AK 99502

Baker Oil Tools 4730 Business Park Blvd., #44 Anchorage, AK 99503

Gordon Severson 3201 Westmar Cr. Anchorage, AK 99508-4336

James Gibbs PO Box 1597 Soldotna, AK 99669

Richard Wagner PO Box 60868 Fairbanks, AK 99706

North Slope Borough PO Box 69 Barrow, AK 99723 David McCaleb
IHS Energy Group
GEPS
5333 Westheimer, Ste 100
Houston, TX 77056

Jerry Hodgden Hodgden Oil Company 408 18th Street Golden, CO 80401-2433

Schlumberger
Drilling and Measurements
2525 Gambell Street #400
Anchorage, AK 99503

Ivan Gillian 9649 Musket Bell Cr.#5 Anchorage, AK 99507

Jack Hakkila PO Box 190083 Anchorage, AK 99519

Kenai National Wildlife Refuge Refuge Manager PO Box 2139 Soldotna, AK 99669-2139

Cliff Burglin PO Box 70131 Fairbanks, AK 99707 Cindi Walker
Tesoro Refining and Marketing Co.
Supply & Distribution
300 Concord Plaza Drive
San Antonio, TX 78216

Richard Neahring
NRG Associates
President
PO Box 1655
Colorado Springs, CO 80901

Ciri Land Department PO Box 93330 Anchorage, AK 99503

Jill Schneider US Geological Survey 4200 University Dr. Anchorage, AK 99508

Darwin Waldsmith PO Box 39309 Ninilchick, AK 99639

Penny Vadla 399 West Riverview Avenue Soldotna, AK 99669-7714

Bernie Karl K&K Recycling Inc. PO Box 58055 Fairbanks, AK 99711

Mailed all/09

Colombie, Jody J (DOA)

From:

Colombie, Jody J (DOA)

Sent:

Tuesday, September 01, 2009 1:53 PM

Subject:

Public Notice, Additional Information and Proposed Regulations - Annular Disposal and Suspended Wells

Attachments: Public Notice, Additional Regulations, Amended Regulations 9-1-09.pdf

BCC:Ballantine, Tab A (LAW); 'Tohan.Ankur@epamail.epa.gov'; 'Aaron Gluzman'; caunderwood@marathonoil.com; 'Dale Hoffman'; Fridiric Grenier; 'Gary Orr'; Jerome Eggemeyer; 'Joe Longo'; 'Lamont Frazer'; Marc Kuck; 'Mary Aschoff'; Maurizio Grandi; P Bates; Richard Garrard; 'Sandra Lemke'; 'Scott Nash'; 'Steve Virant'; 'Wayne Wooster'; 'Willem Vollenbrock'; 'William Van Dyke'; Woolf, Wendy C (DNR); 'Anna Raff'; 'Barbara F Fullmer'; 'bbritch'; 'Bill Walker'; 'Brad McKim'; 'Brandon Gagnon'; 'Brian Gillespie'; 'Brian Havelock'; 'Brit Lively'; 'Bruce Webb'; 'buonoje'; 'Cammy Taylor'; 'Cande.Brandow'; 'carol smyth'; 'Charles O'Donnell'; Chris Gay; 'Cliff Posey'; 'Dan Bross'; 'dapa'; 'Daryl J. Kleppin'; 'David Brown'; 'David Gorney'; David House; 'David L Boelens'; 'David Steingreaber'; 'ddonkel'; Deborah Jones; Decker, Paul L (DNR); 'doug_schultze'; 'Eric Lidji '; 'Evan Harness'; 'eyancy'; 'foms2@mtaonline.net'; 'Francis S. Sommer'; 'Fred Steece'; 'Garland Robinson'; 'Gary Laughlin'; 'Gary Rogers'; 'Gary Schultz'; 'ghammons'; 'Gordon Pospisil'; 'Gregg Nady'; 'gspfoff'; 'Hank Alford'; 'Harry Engel'; 'jah'; 'Janet D. Platt'; 'jejones'; 'Jerry Brady'; 'Jerry McCutcheon'; 'Jim Arlington'; 'Jim White'; 'Jim Winegarner'; 'Joe Nicks'; 'John Garing'; 'John S. Haworth'; 'John Spain'; 'John Tower'; 'John W Katz'; 'Jon Goltz'; Joseph Darrigo; 'Julie Houle'; 'Kari Moriarty'; 'Kaynell Zeman'; 'Keith Wiles'; knelson@petroleumnews.com; 'Krissell Crandall'; 'Kristin Elowe'; 'Laura Silliphant'; 'mail=akpratts@acsalaska.net'; 'mail=foms@mtaonline.net'; 'Marilyn Crockett'; 'Mark Dalton'; 'Mark Hanley'; 'Mark Kovac'; 'Mark P. Worcester'; 'Marquerite kremer'; Melanie Brown; 'Michael Nelson'; 'Mike Bill'; 'Mike Jacobs'; 'Mike Mason'; 'Mikel Schultz'; 'Mindy Lewis'; 'MJ Loveland'; 'minelson'; 'mkm7200'; 'Nick W. Glover'; NSK Problem Well Supv; NSU, ADW Well Integrity Engineer; 'Patty Alfaro'; 'Paul Winslow'; Rader, Matthew W (DNR); Raj Nanvaan; 'Randall Kanady'; 'Randy L. Skillern'; 'Rob McWhorter '; rob.g.dragnich@exxonmobil.com; 'Robert Campbell'; 'Robert Province'; 'Rudy Brueggeman'; 'Sandra Pierce'; 'Scott Cranswick'; 'Shannon Donnelly'; 'Sharmaine Copeland'; Shellenbaum, Diane P (DNR); Slemons, Jonne; 'Sondra Stewman'; 'Sonja Frankllin'; 'Stan Porhola'; 'Stanekj'; 'Steve Lambert'; 'Steve Moothart'; 'Steven R. Rossberg'; 'tablerk'; 'Tamera Sheffield'; 'Temple Davidson'; Teresa Imm; 'Terrie Hubble'; Thompson, Nan G (DNR); 'Tim Lawlor'; 'Todd Durkee'; Tony Hopfinger; 'trmjr1'; 'Walter Featherly'; Walter Quay; Aubert, Winton G (DOA); Birnbaum, Alan J (LAW); Crisp, John H (DOA); Darlene Ramirez; Davies, Stephen F (DOA); Fleckenstein, Robert J (DOA); Foerster, Catherine P (DOA); Grimaldi, Louis R (DOA); Johnson, Elaine M (DOA); Jones, Jeffery B (DOA); Laasch, Linda K (DOA); Mahnken, Christine R (DOA); Maunder, Thomas E (DOA); McIver, Bren (DOA); McMains, Stephen E (DOA); Noble, Robert C (DOA); Norman, John K (DOA); Okland, Howard D (DOA); Paladijczuk, Tracie L (DOA); Pasqual, Maria (DOA); Regg, James B (DOA); Roby, David S (DOA); Saltmarsh, Arthur C (DOA); Scheve, Charles M (DOA); Schwartz, Guy L (DOA); Seamount, Dan T (DOA); Austerman, Alan; Buch, Bob (LAA); Bunde, Con (LAA); Cathy Munoz (Representative_Cathy_Engstrom_Munoz@legis.state.ak.us); Chenault, Mike (LAA); Cissna, Sharon (LAA); Coghill, John (LAA); Crawford, Harry (LAA); Dahlstrom, Nancy (LAA); Davis, Bettye J (LAA); Doogan, Mike (LAA); Dyson, Fred (LAA); Edgmon, Bryce E (LAA); Egan, Dennis W (LAA); Ellis, Johnny (LAA); Fairclough, Anna (LAA); 'Foster, Richard'; French, Hollis (LAA); Gara, Les (LAA); Gardner, Berta (LAA); Gatto, Carl (LAA); Gruenberg, Max F (LAA); Guttenberg, David (LAA); Harris, John (LAA); Hawker, Mike (LAA); Herron, Bob; Hoffman, Lyman F (LAA); Holmes, Lindsey (LAA); Huggins, Charlie (LAA); Johansen, Kyle B (LAA); Johnson, Craig W (LAA); Joule, Reggie (LAA); Kawasaki, Scott Jw (LAA); Keller, Wes (LAA); Kelly, Mike (LAA); Kerttula, Beth (LAA); kevin meyer; Kookesh, Albert (LAA); Lynn, Bob (LAA); McGuire, Lesil L (LAA); Menard, Linda K; Millett, Charisse; Neuman, Mark A (LAA); Olson, Donny (LAA); Olson, Kurt E (LAA); Paskvan, Joe; Petersen, Pete; Ramras, Jay B (LAA); Salmon, Woodie W (LAA); Seaton, Paul (LAA); Stedman, Bert K (LAA); Stevens, Gary L (LAA); Stoltze, Bill (LAA); Therriault, Gene (LAA); Thomas, Bill (LAA); Thomas, Joe (LAA); Tuck, Chris; Wagoner, Tom (LAA); Wielechowski, Bill (LAA); Wilson, Peggy A (LAA)

Attachments: Public Notice, Additional Regulations, Amended Regulations 9-1-09.pdf;

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In addition, AOGCC proposes to add to 20 AAC 25.110(n) the opportunity for variances and waivers.

Jody J. Colombie Special Assistant Alaska Oil and Gas Conservation Commission 333 West 7th Avenue, Suite 100 Anchorage, AK 99501 (907)793-1221 (phone) (907)276-7542 (fax)

OCTOBER 28, 2009 at 9:00 a.m. - Public Meeting

ATTENDEES:

Dan Seamount John Norman

Cathy Foerster Jody Colombie

Tab Ballantine Kara Moriarty

Tracie Paladijczuk Winton Aubert Howard Okland

Chair

Commissioner Commissioner

Special Assistant Administrative Officer Reservoir Engineer

Petroleum Geologist Assistant Assistant Attorney General

AOGA

SEAMOUNT:

I'd like to call this meeting to order. Today is Wednesday, October 28th, 2009, the time is 9:05 a.m. This is the regular monthly public meeting being held at the offices of the Alaska Oil & Gas Conservation Commission at 333 West Seventh Avenue, Suite 100, Anchorage, Alaska.

I am Dan Seamount, the Chair of the AOGCC. To my left is Commissioner Cathy Foerster and to my right is Commissioner John Norman. There is a quorum present for the conduct of legal business.

We'll take a look at the agenda. The first item will be our normal approval of the agenda which includes approval of the September, 2009 minutes. And I don't believe we've looked at that yet, have we?

COLOMBIE:

No, there's a new agenda. There was no public meeting in September.

SEAMOUNT:

Okay. Looks like I've got an updated agenda here. Sorry about that. Okay. The second thing on the agenda is unfinished business, the third would be new business and that would include the monthly report, discussion and voting on the new regulation 20 AAC 25.110(n), discussion and adoption of a compensation policy for some of our exempt staff and finally opportunity for public comment.

Commissioner Norman moved for the approval of the agenda as stated, Commissioner Foerster seconded and the motion passed unanimously.

OLD BUSINESS

There is no unfinished business.

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NEW BUSINESS

TEAM ACTIVITY REPORT

Mr. Oakland is the Commission's Petroleum Geologist Assistant and has been tasked with preparing the weekly and monthly reports.

OAKLAND:

Chairman Seamount and Commissioner Foerster attended the annual IOGCC meeting in Biloxi, Mississippi.

Commissioner Norman attended a meeting of the Export Resources Council.

Commissioner Foerster attended a meeting with the Division of Oil & Gas concerning the dual agency oversight of Naknek #1 geothermal well.

Commissioner Normal continues to work on the Geologic Materials Center.

Chairman Seamount attended a meeting of the Ultra Deep Water Advisory Committee.

The Commission met with Suncor regarding Cook Inlet and North Slope natural gas issues.

Average oil production rates for September, 2009 were 652,088 barrels per day, down 10.3 percent from August, 2009 and down 4 percent from September, 2008. In general the changes are due to planned maintenance.

In response to a question from Commissioner Norman, Ms. Colombie will report on the retention schedule at the next meeting.

Chairman Seamount commented on the IOGCC meeting. Governor Parnell gave a speech at the meeting. Two resolutions voted on at the business meeting would affect Alaska. One was a resolution in support of the North Slope gas pipeline and the other was in support of opening ANWR to drilling exploration.

Commissioner Foerster attended a GWPC meeting to plan what to do about the DOE grant for building a data base on hydraulic fracturing information. The CO of Devon Energy was informed that he has an orphaned well in Alaska. Devon Energy has no interest in operating a well in Alaska and has committed to P&A

AOGCC - 10/28/09 - Page 2

the well. This will save the State approximately \$500,000.

DISCUSSION AND VOTE ON PROPOSED CHANGES TO 20 AAC 25.110(n)

Commissioner Norman moved to approve the changes proposed to 20 AAC 25.110(n). Commissioner Foerster seconded.

Commissioner Norman stated that the issue has been fully vetted at the last hearing and that it is ripe for approval.

Chairman Seamount called the question and the motion passed unanimously.

DISCUSSION OF COMPENSATION POLICY

PALADIJCZUK:

Pay increments do not apply to exempt employees unless the employing agency adopts a policy that provides for them which the Commission has not done. It is recommended that the Commission adopt a compensation policy that provides for pay increments for its exempt staff that are in line with other Stage agencies. The policy recommended for adoption by the Commission was implemented by the Department of Administration January 1st, 2009 under 39.27.011(h) and (i).

Commissioner Norman moved for the adoption of this policy, Commissioner Foerster seconded and the motion passed unanimously.

PUBLIC COMMENT

SEAMOUNT:

Are there any members of the public who wish to offer comments or testimony?

No public comment.

(Meeting adjourned - 9:35 a.m.)

APPROVED BY CHAIR:

Dan Seamount, Chair

ALASKA OIL AND GAS CONSERVATION COMMISSION 1 Daniel T. Seamount, Chairman Before Commissioners: 2 Cathy Foerster John K. Norman 3 4 In the Matter of the Proposed Changes in the Regulations of 5 the Alaska Oil & Gas Conservation Commission 6 7 ALASKA OIL and GAS CONSERVATION COMMISSION Anchorage, Alaska 8 October 15, 2009 9 9:00 o'clock a.m. 10 VOLUME I PUBLIC HEARING 11 John K. Norman, Acting Chairman BEFORE: 12 Cathy Foerster, Commissioner 13 14 15 16 17 18 19 2.0 21

R & R COURT REPORTERS

811 G STREET (907)277-0572/Fax 274-8982

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ANCHORAGE, ALASKA 99501

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R & R COURT REPORTERS

811 G STREET (907)277-0572/Fax 274-8982

ANCHORAGE, ALASKA 99501

PROCEEDINGS

(On record - 9:00 a.m.)

CHAIRMAN NORMAN: Good morning. I'll call this hearing to order. This is a hearing that's been convened to consider proposed amendments to the annular disposal of drilling waste and the suspended well regulations of the Alaska Oil and Gas Conservation Commission. This hearing is being held on the morning of October 15th, at the hour of 9:00 o'clock a.m. at the Thomas R. Marshall Hearing Room in the Commission's offices at 333 West Seventh Avenue, Anchorage, Alaska. To my left is Commissioner Cathy Foerster, I'm John Norman. A quorum is present and we will proceed with business before us.

If there are any persons here who may have a need for a special accommodation in order to participate in these proceedings such as something to assist you in either hearing or seeing, please see the Commission's Special Assistant Jody Colombie, she's seated in the back of the room and we will do our best to accommodate you.

R & R Court Reporting will be recording this proceeding. Upon completion and preparation of a transcript, any person desiring a copy will be able to obtain it by contacting R & R Court Reporting or alternatively you can contact the Commission's Special Assistant and she'll facilitate your getting a copy.

We've a few persons who've indicated an intention to

R & R COURT REPORTERS

testify this morning and so I will remind all of you that when you do testify you'll need to come forward and speak into the microphones. There are two microphones, they're both affixed together. One is for purposes of amplification and the other is for purposes of facilitating the court reporter's work in creating a transcript.

It is the Commission's practice to swear witnesses that do testify and we will follow that practice. Also if you intend to be testifying as an expert witness on a particular subject then we ask that you briefly explain your background and your experience so that we will be able to gauge whether you do fall into the category of an expert witness.

The Alaska Oil & Gas Conservation Commission is proposing to amend Title 20, Chapter 25, Section 080 of the Administrative Code dealing with annular disposal of waste and also the section of the code dealing with suspended wells, that being 20 AAC 25.110. On May 22nd, 2009 the Commission first published a notice of proposed changes to Section 080. On September 1st of 2009 because of substantive changes and edits that were done to the proposed changes, the Commission renoticed the proposed regulations with the intention of revising -- fully revising which would be repealing and readopting Section 20 or correction, Title 20, 25.080 of the Alaska Administrative Code. The specific changes will be addressed later by staff. In addition, the Commission as

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indicated proposed to amend 20 AAC 25.110, subsection (n) which deals with suspended wells so as to add an opportunity for applicants to obtain variances and waivers.

The notice of this hearing has been duly published in the Anchorage Daily News. The file does contain an affidavit of publication, any persons desiring to see it can see the Commission's Special Assistant. Also notice of this hearing has been posted on the State of Alaska online notices website as well as on the AOGCC's own website.

This hearing is -- will be conducted in accordance with the Commission's general hearing regulations and in accordance with the Alaska Administrative Procedures Act, Alaska Statute 44.62.

We have a sign in sheet available. If any of you are here and you wish to testify and you haven't yet signed the sheet, see the Commission's Special Assistant who is seated in the rear of the room.

I will ask now if Commissioner Foerster has any preliminary comments before we proceed?

COMMISSIONER FOERSTER: No. Thanks for asking.

CHAIRMAN NORMAN: Very well. We'll first take up the proposed amendment to the suspended well regulation. That's Section 110, Subsection (n) and we will have discussion on that and consider any comments. And then following that we will next take up the proposed amendment to the annular disposal

R & R COURT REPORTERS

regulation.

Dr. Aubert, I believe you will be presenting for the Commission, is that correct? Could you come forward then and for the record, please, state your name and your position here with the Commission.

WINTON AUBERT

called as a witness on behalf of the AOGCC, testified as follows on:

DIRECT EXAMINATION

DR. AUBERT: For the record I'm Winton Aubert, Senior Engineer on Commission Staff.

CHAIRMAN NORMAN: You may go ahead and proceed with an explanation as to what has brought about the perceived need for this change.

DR. AUBERT: Our first proposed change is to Regulation Section 110 as Commissioner Norman elucidated, entitled Suspended Wells. This proposed change will allow the Commission explicit flexibility to vary or waive the existing well suspension requirements. The explicit flexibility was we believe inadvertently removed from then existing regulations during a 2008 rewrite of Section 110. We believe that enacting this proposed change would impose no additional regulatory burden on industry.

Does the panel have questions or further discussion?

CHAIRMAN NORMAN: Commissioner Foerster?

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COMMISSIONER FOERSTER: I have none.

CHAIRMAN NORMAN: Very well. I think this appears to be a very straightforward change affecting only the very last subsection of the regulations. And as I understand your explanation it adds the opportunity for applicants to obtain waivers and variances under this particular subsection. I do not and have not seen in the file any specific comments or opposition to this. If there are any persons that filed particularly any opposition we would ask you to let us know since the record doesn't reflect any written comments on this.

Very well. Thank you, Dr. Aubert. I'll ask now are there any other persons present who wish to testify on this proposed amendment to Section 110 of the regulations? Okay. For the record the Chair sees no one asking to be recognized and accordingly we will take this then as submitted to the Commissioners and a decision will be forthcoming, probably at our next public meeting.

We'll next turn to the subject of an amendment to Subsection 080. Commissioner Foerster, do you have any preliminary comments regarding this section?

COMMISSIONER FOERSTER: I have comments, but I'll save them for later.

CHAIRMAN NORMAN: Very well. Dr. Aubert, I believe you are also presenting on this section so, please, proceed.

DR. AUBERT: Our proposed repeal and readoption of Section

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O80 entitled Annual Disposal of Drilling Waste, is upon the Commission's motion to clarify the language and improve the logical order of the existing regulation. Before the Commission is actually a renoticed proposal that we believe addresses the U.S. Environmental Protection Agency's concern that AOGCC regulations not conflict with federal law.

Proposed changes to the existing Section 080 include explicit requirements for limiting the time duration of actual annular disposal to 90 days within a one year approval window, for a receiving well schematic, for plats of all disposal interval penetrations within the one quarter mile area of review around the receiving well, for lists of well operators and surface owners within the quarter mile area review, for a shallow seismic data interpretation, for proposed waste slurry density, for results of a fluid injectivity test, for a salinity determination of all waters penetrated by the receiving wellbore, for continuous monitoring of physical injection parameters, for unusual incident report filing within 10 working days, and for modified filing timing for the report of annular disposal.

Further proposed changes to the existing Section 080 are inclusion of explicit flexibility for Commission approved variances and waivers and for waste injection into freshwater the requirement of a U.S. EPA aquifer exemption.

Finally we propose recognizing the Commission's authority

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to regulate annular disposal in water wells associated with oil or gas exploration and production, such as water source wells. This water well oversight was excluded from Commission responsibility in the 1999 regulations.

With respect to aspects of our proposed regulation changes falling under Commission oversight, we expect a relatively minor change in regulatory burden will result. We're not prepared to comment at this time on the regulatory burden effect of our proposed EPA oversight provision.

Does the panel have questions or discussion.

CHAIRMAN NORMAN: Commissioner Foerster.

COMMISSIONER FOERSTER: I don't have any questions and I'm going to hold my comments for later.

CHAIRMAN NORMAN: I think the changes that have been set forth, noticed and then as indicated renoticed, they are understood. Some of this -- the renoticing is in reaction to correspondence and comments received from the EPA, federal EPA.

I think, Dr. Aubert, at this point if you would remain available I think we'll now go to public comment.

Are there members of the public -- I should indicate for the record that we have received written comments from both the Alaska Oil and Gas Association and ConocoPhillips Alaska, Inc., concerning the proposed amendment to the annular disposal drilling waste regulations. Those comments have been reviewed by the Commissioners and you may -- so it won't be necessary

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1	for you to formally introduce those as they're already in the
2	record. Are there any persons now who wish to offer testimony
3	or comments?
4	MS. MORIARTY: We'll be a team.
5	CHAIRMAN NORMAN: Pardon.
6	MS. MORIARTY: We're a team.
7	CHAIRMAN NORMAN: Okay. Why don't you why don't
8	let's have the team come forward.
9	MS. MORIARTY: Good morning. For the record my name is
10	Kara Moriarty and I serve as the Deputy Director of the Alaska
11	Oil and Gas Association. And on behalf of AOGA and our AOGCC
12	Task Group we appreciate the ability to provide written comment
13	as well as testify today on the proposed regulations as
14	Commissioner Norman stated, 20 AAC 25.080.
15	CHAIRMAN NORMAN: Ms. Moriarty, without interrupting you I
16	think what we'll do is swear you both just
17	MS. MORIARTY: Okay.
18	CHAIRMAN NORMAN:to get that done. If you'd both
19	raise your right hands.
20	(Oath administered)
21	MS. MORIARTY: Yes.
22	MR. ENGEL: Yes, I do.
23	CHAIRMAN NORMAN: Thank you. Now please proceed, Ms.
24	Moriarty.

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KARA MORIARTY

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called as a witness on behalf of AOGA, testified as follows on:

DIRECT EXAMINATION

MS. MORIARTY: I will be here in the capacity as AOGA staff to introduce our comments that you have received last week as well as introduce Harry Engel, our Chair of our AOGCC task group. With us in the room we also have Randal Buckendorf from BP. He has been with AOGA in various capacities on several of our committees to provide legal input and guidance. And so for the legal aspects we also have Randal in the room.

As you know AOGA represents 15 members that account for the majority of our -- of all the oil and gas exploration, development, marketing, refining and transportation activities in the state. We often get this question so I'll answer it before we get the question, we had several of our member companies participate in the compilation of these comments, both from Cook Inlet and the North Slope. We have a couple representatives in the room today, but we did have active participation from Marathon and Chevron and they were unable to join us today. But I just wanted to let you know we got their input from a Cook Inlet perspective as well.

So with that I will turn it over to Harry to give the more technical background and share our comments.

HARRY ENGEL

called as a witness on behalf of AOGA, testified as follows on:

DIRECT EXAMINATION

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MR. ENGEL: Good morning, Commissioner Norman, Commissioner Foerster. Good to see you again.

CHAIRMAN NORMAN: Nice to see you, Mr. Engel.

MR. ENGEL: My name is Harry Engel for the record. My day job is engineering team leader with BP in our Alaska drilling and wells organization. This morning I'm representing AOGA as the chairman of the AOGCC Task Group.

Would you like to go through my experience, Commissioner Norman?

CHAIRMAN NORMAN: Please.

MR. ENGEL: Okay.

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CHAIRMAN NORMAN: Just for the record briefly. You're well known to the Commission, but for this record in this particular hearing we do -- would like to have your background in the record.

MR. ENGEL: Yes. I have 29 years of experience, oil and gas experience, with a variety of different roles I've had, including drilling engineering, well site leader roles and some other health and safety management positions within the oil and gas industry. I have worked in most areas in Alaska, also in the Western U.S. and I've had some temporary assignments in --some foreign assignments in China and Indonesia. And I also have two undergraduate engineering degrees.

CHAIRMAN NORMAN: Very well. And I think you have previously been qualified by the Commission a number of times.

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Commissioner Foerster, do you find the witness acceptable?

COMMISSIONER FOERSTER: Technically.

CHAIRMAN NORMAN: Please proceed, Mr. Engel.

MR. ENGEL: Very good. Before I being with the -- my comments around the annular disposal, I would like to just make a comment that we do support the language that the Commission included in Section 20 AAC 25.110 regarding suspended well regulations allowing for a variance if warranted and necessary. We do think that's a good addition to the regulations.

I would also like to make a comment regarding how much we appreciate the support we have from your staff here, helping understand the background and the rationale behind the regulations regarding annular disposal. It was very helpful for us to get that background to help us prepare for our comment that we submitted last week. So I do appreciate that.

One thing I wanted to note for the record, as Kara mentioned, we submitted comments last week in a letter dated October 9th. And in that we have two attachments. There's one here I want to note on the October 9th letter at the bottom we mentioned EPA letters dated 1980 and 1987. That should read 1988 and 1987. So please note that for the record.

Regarding the proposed regulation, there's one area that we'd like to comment on and that is regards to the modification of the aquifer exemptions for disposal of drilling waste. This new requirement is found in Section 25.080(d) as in delta.

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AOGA committee members believe that this part of the regulation is inconsistent with the documents we attached to our letter dated October 9, that being the memorandum of agreement between the EPA and the AOGCC dated 1991 and also the EPA letters starting with one dated January 8, 1988.

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Based on information provided in those two documents, AOGA members recommend that that section of the regulation -- we recommend that the Commission consider deleting that proposed regulation, Section (d) in 080. And we have three main reasons why we request the Commission consider deleting that part of the regulation. And the first one is that we believe that the -- as stated in the documents before, that these activities are not regulated under UIC regulations by the EPA. And the second reason is that we believe that timing delays in obtaining an aguifer exemption from the EPA could severely impact an operator who plans to work and seek this kind of approval from The third point is regarding the implications that the EPA. could be imposed for exploration activities that take place especially in remote areas of Alaska such as the Alaska Petroleum Reserve and Foothills Region of the North Slope, also in the Cook Inlet. Unlike many parts of the country these drilling areas, proposed prospects, are remote, isolated areas with no infrastructure, roads or permanent facilities. Without having an aquifer exemption in place in a timely manner for these regions, proposed exploration activities could be

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impacted, delayed and subject to unnecessary cost associated with waiting for EPA approval for disposal of drilling waste in this area.

So basically that's our comment today is around the addition of the changes regarding the requiring an operator to go through EPA to get an aquifer exemption. We feel that the current system as identified in the MOA dated 1991 has been working very well for us and we don't understand the background and the reason for changing that current MOA or just even being changed. So that would help us understand the change to the regulation if the Commission would like to maybe give us some background on that change that we're seeing today with the proposed regulations.

CHAIRMAN NORMAN: Certainly. Your -- just a follow-up question though. Your only objection right now is to that particular provision?

MR. ENGEL: That's correct.

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CHAIRMAN NORMAN: And secondly you're not knowledgeable of the comments by EPA related to this particular section?

MR. ENGEL: We understood there was some comments from EPA, but we weren't -- the details around those comments in relationship to the current MOA, the new regulations, were not clear to us.

CHAIRMAN NORMAN: Okay. And then finally at this point you believe that this doesn't fall under the UIC program, that

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significant timing delays and thirdly it will create problems 2 for operations in remote areas..... 3 MR. ENGEL: That's correct. 4 CHAIRMAN NORMAN:of Alaska. 5 That's correct. And, Commissioner Norman, MR. ENGEL: 6 those comments are based upon the current MOA and the EPA 7 documents that have articulated that view for over 20 years. 8 CHAIRMAN NORMAN: Commissioner Foerster? 9 COMMISSIONER FOERSTER: Now's as good as anytime to make 10 my comment. The Commission -- and I had to write it down so I 11 wouldn't deviate from it. 12 The Commission appreciates that this change could prove 13 cumbersome and thus hamper exploration and development of 14 Alaska's hydrocarbon resources. And as much as I'd like to say 15 more, for a change I will take the advice of my mother who said 16 if you can't say something nice don't say anything at all. 17 Thus I will bite my tongue and say no more. 18 All right. That was my little bit of drama. 19 MS. MORIARTY: Commissioner Norman, if you don't mind I 20 believe Mr. Buckendorf would like to add a few more comments on 21 to that section.... 22 CHAIRMAN NORMAN: Please. 23 MS. MORIARTY:if we don't mind. 24 COMMISSIONER FOERSTER: And somewhere in this process is 25

enacted -- your second point was that if enacted it will cause

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MR. MAYERS: I am. 2 COMMISSIONER FOERSTER: I think it would be very 3 meaningful to address the questions that BP has asked of the 4 EPA if you're willing and able to address those questions 5 because.... 6 MR. MAYERS: Well, I am here strictly as an observer, I'm 7 not qualified to comment on those. 8 COMMISSIONER FOERSTER: Okay. But did you take the 9 questions down, do you remember what the questions are because 10 I think it would be at a minimum courteous..... 11 MR. MAYERS: Yes. 12 COMMISSIONER FOERSTER:to provide a response to 13 those questions. 14 MR. MAYERS: Absolutely I did. 15 COMMISSIONER FOERSTER: Thank you. 16 MR. MAYERS: Welcome. 17 CHAIRMAN NORMAN: Just so we keep the record clear, the 18 exchange that occurred just now between Commissioner Foerster 19 and the representative of EPA, you are Mr. Tim Mayers, is that 20 correct, sir? 21 MR. MAYERS: Yes, sir. 22 CHAIRMAN NORMAN: Okay. M-a-y-e-r-s of the EPA. 23 would you mind just stating -- I understand that you're here as 24

there anyone from the EPA in this room?

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an observer and not to testify, but what is your position?

MR. MAYERS: My position is environmental scientist at the EPA here in Anchorage. And I've also initiated some UIC inspections shadowing our UIC expert in Seattle.

CHAIRMAN NORMAN: Very well. Thank you.

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Mr. Buckendorf, you also are well known to the Commission, but if you would just briefly state your position?

RANDAL BUCKENDORF

called as a witness on behalf of AOGA, testified as follows on:

DIRECT EXAMINATION

MR. BUCKENDORF: Commissioners, my name is Randal Buckendorf, I'm an attorney with BP in Alaska and I've been licensed to practice law in this state for nearly 16 years now. I've worked in the oil and gas industry since 1997 when I began my position as the environmental attorney with ARCO and have now provided legal advice to ARCO, Phillips, ConocoPhillips and BP on every field on the North Slope of Alaska.

As Kara mentioned, I've also largely by default been the ad hoc chairman of the legal subcommittee for most of those 12 years.

We -- with respect to these particular regulations I have been providing legal advice to all of the companies I mentioned that entire time frame on the regulation of underground injection of waste under the Safe Drinking Water Act, under the Resource Conservation Act, both at the federal level and with the Commission's regulations. I also spent two years working

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with the Commission from -- in 1998 and 1999 with many members that are in this room on the negotiation or renegotiation of the memorandum of agreement. We were trying to update that at that time frame. That stalled and it's still in effect from the original date.

We understand from conversations with the Commission that Subsection (d), drilling waste may not be disposed of into any freshwater unless the operator applies for and the United States Environmental Protection Agency grants an aquifer exemption resulted from comments of some nature from EPA. We looked for written comments, could not find them. My understanding is that written comments were not provided. I think Mr. Aubert just confirmed that. It is hard for us to address concerns in the nature of verbal comments we're not aware of those comments. Had written comments been provided by EPA we would be better able to actually look at and respond to those comments. I just state that for the record, we cannot reply to comments that are unknown to us.

So the comments we provided basically and I have many other binders of similar guidance documents and comments, the regulation of oil and gas drilling materials from 1984 to 1988 was in flux. Congress in enacting the Resource Conservation Recovery Act asked, basically demanded that EPA develop and analyze an extensive document, and this is volume one of five of that document, on a report to Congress on the management of

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waste from exploration, development and production of oil and gas and geothermal which was a subset of that.

That review took many years and it was probably the most critical review for the oil and gas industry that was going on at that particular time frame. Because the single most important issue being addressed at the time was whether oil and gas waste, drilling waste, drilling muds, were exempt from Subtitle C of the Resource Conservation Recovery Act as a solid waste or as a hazardous waste. It was -- it probably was then and still is now the most critical analysis to the oil and gas industry in the history of U.S. EPA oversight of our industry.

That -- this document in 1987 also accompanied a review and dialogue that had been going on for many years between the North Slope or Alaska oil and gas operators, the Commission and EPA on basically that same issue, the regulation of drilling waste with respect to underground injection and solid and hazardous waste.

What we provided is an example and a clarification of the fact that in its reports to Congress EPA clarified that -- confirmed which waste under RCRA were exempt and which were nonexempt. It confirmed that drilling fluids, produced waters and other waste intrinsically associated with, and that's important, with the exploration, development or production of crude oil or natural gas was -- those are exempt under RCRA Subtitle (c).

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That is also critical when looking at the Safe Drinking Water Act. The Safe Drinking Water Act regulates the underground injection of wastes. The discussions that were ongoing in 1987 and 1988 between the industry, the Commission and EPA was whether or not the annular injection of drilling muds and cuttings into the annulus of a well was regulated under either RCRA or the Safe Drinking Water Act. It was important because we were trying to get away from the putting in place reserve pits and that's been hugely effective and we were confirming that we did not need to seek Class II injection wells authorizations basically for the very drilling of a well if we were going to pump mud and cuttings back down the annulus of the well.

And EPA -- the issue in the state of Alaska was being worked in some of the letters we've provided, was largely led by an ARCO attorney by the name of Bill Christen (ph), William T. Christen. I'm sure Commissioner Foerster and Commissioner Norman remember him. He came to ARCO from EPA and he led the effort and he was adamant, he had worked on this document, that the regulation or that there was no regulation under either the Safe Drinking Water Act or RCRA of annular injection. And that's what EPA agreed. And the front cover letter of this is -- and I will read it for the record.

As you know, there's been a need for clarification as to whether annular injection of drilling muds is covered under the

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underground injection control UIC program and that's of the Safe Drinking Water Act. Since the issue has national implications we contacted headquarters for guidance. Basically the guidance states that annular injection of drill muds into an annulus from one or more wells, either at once or over a period of time is not covered by the UIC program. This guidance reenforces the Alaska Oil and Gas Conservation Commission position on the subject.

Almost immediately after this 1988 opinion and confirmation from EPA that, in fact, yes, the injection -- the regulation of annular pumping which was the term used at that time, was not regulated under the Safe Drinking Water Act, immediately the 1986 MOA between AOGCC and EPA was amended, it added a new paragraph in. It was the only addendum -- it was the only addition at that time in 1988. Basically what became paragraph 10 of the current MOA, that the annular injection or annular pumping of -- it's now paragraph 12 in the current, the pumping away of drilling muds and precipitation from reserve pits into an exploration or stratigraphic test well into the annulus as approved in accordance with Commission's regulation, is an operation incidental to the drilling of a well and is not a disposal operation subject to regulation as a Class II well. That's been the case for 21 years now.

And what the industry has long believed those 21 years is that EPA determined then that the annular injection of drilling

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muds and cuttings was not a regulated activity under the Safe Drinking Water Act. Basically if it's not a regulated activity then any activities associated with that don't fall under EPA authorizations for the Safe Drinking Water Act, the statute, the regulations that exist that with it or, you know, any of their authorizations and that has been the case for 21 years now. We don't understand EPA's concern over that, we weren't able to, you know, look at any comments on that to be able to address that. If the agency is now rethinking whether the injection of annular muds and cuttings is now subject to Safe Drinking Water Act authority or their regulations, we -- we're interested in that not just in Alaska, but, you know, the entire country.

I also have one other issue with Subsection (d) here and that is essentially a delegation by a state agency to enact -- to approve an activity by a federal agency. I mean basically it gets to a delegation of authority from a state agency that was directed by, you know, Alaska Legislature to look at taking over the entire authorization of the Safe Drinking Water Act program in Alaska now five years ago and directing industry for the first time in 21 years to suddenly go to EPA for an authorization for a program that it acknowledges it doesn't regulate.

So that's basically -- I mean, that's the basic tenants of our concern. And we don't think it's supported by law

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regardless of the comments that may have come in. It would have been helpful to have written comments to be able to analyze, we didn't have the benefit of them. Thank you.

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CHAIRMAN NORMAN: Thank you, Mr. Buckendorf. Commissioner Foerster, any questions?

COMMISSIONER FOERSTER: I don't have any questions for Mr. Buckendorf, but I'm going to have another question for our EPA rep and the AOGCC staff. Would it -- is there any way that we could reconstruct the comments that EPA provided so that should any of the companies that are affected by this rule change desire to pursue it further they can and that they're not hampered by failure to have the facts. So I'm going to charge you guys with that question, is that something that can be done?

MR. MAYERS: Tim Mayers with EPA. I will certainly do what I can to track those down. I don't have access to those, but I will certainly do what I can to find them.

COMMISSIONER FOERSTER: Okay. And, Mr. Aubert and Mr. -Dr. Aubert and Mr. Regg, I know it puts a monkey on your back
to recreate what somebody said to you, but I want to put that
monkey on your back to get with the people at EPA that you had
discussions with and get them to agree to some reconstruction
of the conversations. Can you do that for me?

MR. REGG: (Indiscernible - away from microphone).....
COMMISSIONER FOERSTER: Okay.

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DR. AUBERT: I might address some of that to Assistant Attorney General Ballantine as he was involved with the direct.....

COMMISSIONER FOERSTER: Okay. That's great.

DR. AUBERT:conversation with EPA also.

COMMISSIONER FOERSTER: Okay. I think that's appropriate.

CHAIRMAN NORMAN: Just a footnote to that. I think the obvious question that's been identified here is that there is a glaring gap in the record. And I do think that if these regulations are to be promulgated with this there needs to be something in the record. That's just my feeling right now that this has brought into sharper focus, either in the form of some testimony by someone authorized to deliver it on the part of EPA or certainly a letter from an authorized official at EPA advising us of this. So right now the record is silent and I think industry and the people that have testified are really somewhat in the dark about what their hurdle is to respond to.

And what I'd like to suggest if there's no objection,

Commissioner Foerster, is that we take perhaps about a five to

seven minute recess at this point and then we'll come back on

the record and see where we go from here.

COMMISSIONER FOERSTER: I think that's appropriate.

CHAIRMAN NORMAN: We're going to recess for about -- let's say 10 minutes.

(Off record)

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(On record)

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CHAIRMAN NORMAN: Back on the record at the hour of 9:50 a.m. The Commission has taken a 10 minute recess. Mr. Buckendorf, could you return so we have a -- perhaps a question or two. Commissioner Foerster.

COMMISSIONER FOERSTER: I had a quick question. In your comments you mentioned national implications. Could you explain what you mean by national implication?

MR. BUCKENDORF: Well, not knowing the nature of the concern, if now the EPA is reconsidering its report to Congress and whether or not drilling muds are regulated under RCRA, that's huge. Or whether it's reconsidering whether the annular injection, annular pumping of muds and cuttings is now regulated under the Safe Drinking Water Act, that moves beyond just Alaska, beyond the Alaska North Slope and, you know, to the entire industry. We don't know, there's no written comments in the record, as Mr. Norman stated it's hard for us to hypothesize on what might be under consideration.

COMMISSIONER FOERSTER: Thank you for that clarification. That's it.

CHAIRMAN NORMAN: That's it. Okay. I don't think, Mr. Buckendorf, we have any more questions of you right now, but I would ask if you'll remain. And let me ask are there any others present who wish to offer any comments or testimony to the Commission? Right. The record should reflect that the

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Chair sees no one asking to be recognized.

What I will propose here and then Commissioner Foerster can indicate whether she concurs, is that as to Section 110 the record does appear to be complete on that. We've received comments, it's been duly noticed so I'm going to suggest that first that as to that particular section we consider that submitted to the Commission, we will rework it and at our next public meeting then we will take some action on that one way or the other.

COMMISSIONER FOERSTER: I agree.

CHAIRMAN NORMAN: Then turning now to Section 080, annular disposal of drilling waste, it is apparent that the record is not complete on this. And consequently what the Commission will do, which I would propose is that we extend the period of comment for an additional 30 days and specifically the Commission will request written comments from the EPA setting forth their position on this. At the end of that 30 day period the Commission will then renotice this particular Section 080, and the written comments, if any, submitted to the EPA will be available for others to look at. In the meantime if any other persons wish to submit additional comments you may do so. A new notice will be published and then following that the Commission will take action with that particular omission from the record hopefully being completed.

Commissioner Foerster, is that agreeable with you?

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COMMISSIONER FOERSTER: That's brilliant.

CHAIRMAN NORMAN: Very well. Then if -- let me ask one final time then if -- you've heard the position the Commission will be going forward, our next public meeting on Section 110 is on the last Wednesday which will be October the 28th of this month. So I would anticipate probably that as a matter of routine business the Commission will bring that up and vote it in if any of you are interested. And as to the remainder we'll proceed as I discussed with inviting comments from the EPA, leaving the record open for an additional 30 days and then at the close of that 30 day period it will be renoticed.

If there are no further comments then we will stand adjourned at the hour of 10:00 o'clock a.m.

(Recessed - 10:00 a.m.)

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CERTIFICATE

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I, Rebecca Nelms, Notary Public in and for the State of Alaska, residing at Anchorage, Alaska, and Reporter for R & R Court Reporters, Inc., do hereby certify:

THAT the annexed and foregoing PUBLIC HEARING was taken by Lynn Hall on the 15th day of October, 2009, commencing at the hour of 9:00 a.m., at the Alaska Oil and Gas Conservation Commission, Anchorage, Alaska;

THAT this Hearing Transcript, as heretofore annexed, is a true and correct transcription of the proceedings taken and transcribed by Lynn Hall;

IN WITNESS WHEREOF, I have hereunto set my hand and affixed my seal this 20th day of October, 2009.

My Commission Expires: 10/10/10

Notary Public in and for Alaska

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NOTICE OF PROPOSED CHANGES IN THE **REGULATIONS OF THE** ALASKA OIL AND GAS CONSERVATION COMMISSION

The Alaska Oil and Gas Conservation Commission (AOGCC) proposes to adopt regulation changes to Title 20 of the Alaska Administrative Code, dealing with the annular disposal of drilling waste (20 AAC 25,080) and suspended wells (20 AAC 25,110). On May 22, 2009, AOGCC published a notice of proposed changes to 20 AAC 25.080; because of substantive changes to the proposed changes, AOGCC is re-noticing them, fully revising (i.e., repealing and readopting) 20 AAC 25.080 as follows:

- modify the aquifer exemption for the disposal of drilling waste to require that the operator 1. apply for and the U.S. EPA grant the exemption;
- modify the information that must be submitted with an annular disposal application; 2.
- modify the limitations and conditions applicable to annular disposal; 3.
- add a provision for requesting variances and waivers; and 4.
- delete subsection (i) to recognize AOGCC's authority to regulate annular disposal in water 5. wells associated with oil or gas exploration or production.

In addition, AOGCC proposes to add to 20 AAC 25.110(n) the opportunity for variances and waivers.

Written comments on the proposed regulation changes, including the potential costs of compliance, may be submitted to AOGCC at 333 West 7th Ave., Suite 100, Anchorage, AK 99501. The comments must be received by 5:00 p.m. on October 9, 2009.

Written and/or oral comments may be submitted at a hearing to be held on October 15, 2009, at 333 West 7th Ave., Suite 100, Anchorage, AK. The hearing will be held from 9:00 a.m. to 11:00 a.m. and might be extended to accommodate those present before 9:30 a.m. who did not have an opportunity to comment.

If, because of a disability, a special accommodation is needed to participate in this process, please contact the Commission's Special Assistant, Jody Colombie, at 907-793-1221; 333 West 7th Ave., Suite 100, Anchorage, AK 99501; or jody.colombie@alaska.gov. Ms. Colombie must be contacted by October 6. 2009, at 5:00 p.m. to ensure that necessary accommodations can be provided.

The proposed regulation changes are available at www.aogcc.alaska.gov or by contacting Ms. Colombie at the phone number, physical address, or e-mail address above.

After the public comment period ends, AOGCC will adopt, without notice, these or other provisions dealing with the same subjects or decide to take no action. The language of the proposed and final regulations may be different. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments are subject to public inspection.

Statutory Authority: AS 31.05.030; AS 31.05.040; AS 31.05.095

Statutes Being Implemented, Interpreted, or Made Specific: AS 31.05.030; AS 31.05.040; AS 31.05.095

Fiscal Information: The proposed regulation changes are not expected to require an increased

appropriation.

Daniel T. Seamount, Jr.

Chair

ADDITIONAL REGULATIONS NOTICE INFORMATION (AS 44.62.190(d))

- 1. Adopting agency: Alaska Oil and Gas Conservation Commission.
- 2. General subject of regulations: annular disposal of drilling waste and suspended wells.
- 3. Citation of regulations: 20 AAC 25.080 and 20 AAC 25.110(n).
- 4. Reason for the proposed action: update the annular disposal of drilling waste regulations and add opportunities for variances and waivers to the suspended wells regulations.
- 5. Program category and BRU affected: Alaska Oil and Gas Conservation Commission.
- 6. Cost of implementation to the state agency: zero.
- 7. The name of the contact person for the regulations:

Name: Daniel T. Seamount, Jr.

Title: Chair

Address: 333 W. 7th Avenue, Suite 100, Anchorage, AK 99501

Telephone: (907) 793-1221

E-mail: jody.colombie@alaska.gov

8. The origin of the proposed action: agency staff.

9. Date: September 1, 2009.

10. Prepared by:

Alaska Oil and Gas Conservation Commission

(907) 793-1221

20 AAC 25.080 is repealed and readopted to read:

20 AAC 25.080. Annular disposal of drilling waste

- (a) Drilling waste, as defined in (i) of this section, may not be disposed through the annular space of a well unless authorized by the commission under this section. The operator of a well for which a permit to drill has been issued by the commission may request authorization to dispose of drilling waste through the well's annular space by filing an Annular Disposal Application (Form 10-403AD), including all the information required under (e) of this section.
- (b) Annular disposal of drilling waste will be limited to
 - (1) 35,000 barrels through the annular space of a single well;
 - (2) wastes generated by drilling operations on the same drill pad or platform as the disposal annulus;
 - (3) 90 days of actual disposal within a one-year approval period; and
 - (4) a one-year period beginning on the date of approval of the Annular Disposal Application.
- (c) Drilling waste must not
 - (1) migrate from the approved disposal interval;
 - (2) impair the mechanical integrity of any well; or

- (3) damage a producing or potentially producing formation or impair the recovery of oil or gas.
- (d) Drilling waste may not be disposed of into any freshwater unless the operator applies for and the United States Environmental Protection Agency grants an aquifer exemption.
- (e) An application for authorization under this section will not be complete unless it includes or references (i.e., if the information is on file with the commission) the following information:
 - (1) a schematic of the well proposed to receive the drilling waste;
 - (2) lists and plats identifying
 - (A) all wells and well branches that penetrate the disposal interval within a one-quarter mile radius of the surface casing shoe of the disposal annulus; the well paths of all wells and well branches must be shown on the plat, and the planar distances from all wells and well branches to the surface casing shoe of the disposal annulus must be provided;
 - (B) all publicly recorded water wells within a one-mile radius of the surface location of the well that would receive the drilling waste; and
 - (C) all operators and surface owners within a one-quarter mile radius of the surface casing shoe of the disposal annulus;
 - (3) the measured and true vertical depths at the base of any freshwater aquifer(s) and permafrost;

- (4) an assessment of shallow seismic information in the area of the receiving well, where available, with an interpretation of faults and other anomalies;
- (5) a stratigraphic description of and off-set well log(s) across the disposal interval showing the drilling waste receiving and confining intervals;
- (6) a description of the drilling waste, including its composition and well source, and the identification of any waste that falls within (i)(3) of this section;
- (7) the estimated density of the drilling waste slurry;
- (8) the anticipated maximum pressure at the surface and at the surface casing shoe during the disposal operations; the calculations showing how the surface casing shoe pressure value was determined must be provided;
- (9) information demonstrating that the inner and outer casing strings have sufficient collapse and burst strength to withstand the maximum anticipated pressure of disposal operations;
- (10) information demonstrating that the surface casing shoe
 - (A) is set below the base of permafrost and any freshwater; and
 - (B) is adequately cemented to provide isolation; the information required under this sub-section must include
 - (i) casing and cementing records for both casings forming the annulus;

- (ii) casing and cementing records for all wells that penetrate the disposal interval within a one-quarter mile radius of the surface casing shoe;
- (iii) the results of a leak-off test conducted below the surface casing shoe, or, if leak-off is not attained, the results of a formation integrity test conducted below the surface casing shoe;
- (iv) the results of an injectivity test conducted below the surface casing shoe; and
- (v) if required by the commission, a cement quality or other log(s);
- (11) a list and description of any uncemented significant hydrocarbon zones within the disposal annulus;
- (12) a list of, description of, and salinity determination for all waters penetrated by the well; salinity determinations must be based upon laboratory measurements or calculation methods described in the "Survey of Methods to Determine Total Dissolved Solids Concentrations," Contract No. 68-03-3416, KEDA Project No. 30-956, U.S. Environmental Protection Agency, Office of Drinking Water;
- (13) if drilling waste was previously disposed of through the annular space of the well, the dates of the disposal operations, the types and volumes of each type of waste disposed of, and the sources of the waste; and
- (14) additional information and analyses required by the commission.
- (f) Annular disposal operations must comply with the following conditions:

- (1) the downhole disposal pressure may not at any time exceed the downhole pressure measured during the formation leak-off test that was conducted below the surface casing shoe unless the commission approves a higher pressure;
- (2) the operator must continuously monitor the following during disposal operations: the types and volumes of each type of waste disposed, disposal rates, surface pressures of the receiving well's disposal annulus, and, as specified by the commission, surface pressures of the annuli of all wells within a one-quarter mile radius of the surface casing shoe of the receiving well and surface pressures of the receiving well's outer annuli and tubing;
- (3) the operator shall immediately cease disposal, notify the commission within 24 hours, and take all appropriate remedial action, including but not limited to any action ordered by the commission, if
 - (A) there is evidence of a breach of the disposal annulus or migration of fluids from the disposal interval;
 - (B) disposal operations pose a threat to well integrity, health or safety, hydrocarbonbearing zones, correlative rights, or the environment, including freshwater; or
 - (C) there is any unauthorized disposal;
- (4) the operator shall file with the commission an incident report within 10 working days after any incident requiring action under (f)(3) of this section; the incident report shall include a description of any actions taken and the effects and results of those actions; and

(5) the operator shall comply with any other conditions the commission determines are important to ensure compliance with any limitations or requirements of this section.

(g) The operator shall

- (1) not later than 30 days after each calendar quarter during an authorized disposal operation period, file with the commission a Report of Annular Disposal (Form 10-423); and
- (2) file additional information and analyses as required by the commission.
- (h) Upon written request of the operator, the commission may approve a variance from a requirement of this section if the variance provides at least an equally effective means of complying with the requirement, or a waiver of a requirement of this section if the waiver will not promote waste, is based on sound engineering and geoscience principles, will not jeopardize the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not result in an increased risk to health, safety, or the environment, including freshwater.
- (i) In this section, "drilling waste" means the following substances, unless identified as a "hazardous waste" in 40 C.F.R. 261:
 - (1) drilling mud, drilling cuttings, reserve pit fluids, cement-contaminated drilling mud, completion fluids, formation fluids associated with the act of drilling a well permitted under 20 AAC 25.005, and any added water needed to facilitate the pumping of drilling mud or drilling cuttings;
 - (2) drill rig wash fluids and drill rig domestic waste water; and

Register
(3) other substances that the commission determines, upon the operator's written reques
are wastes associated with the act of drilling a well permitted under 20 AAC 25.005
(Eff. 9/22/96, Register 129; am 11/7/99, Register 152; am/, Register
Authority: AS 31.05.030 AS 31.05.040
20 AAC 25.110(n) is amended to read:
(n) Upon written request of the operator, the commission may modify a deadline in this
section upon a showing of good cause, approve a variance from any other requirement of
this section if the variance provides at least an equally effective means of complying with
the requirement, or approve a waiver of a requirement of this section if the waiver will no
promote waste, is based on sound engineering and geoscience principles, will not jeopardiz
the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not
result in an increased risk to health, safety, or the environment, including freshwater. (Eff
4/2/86, Register 97; am 11/7/99, Register 152; am 11/19/2008, Register 188; am

Authority: AS 31.05.030 AS 31.05.040

AS 31.05.095

Hearing Testimony Annular Disposal of Drilling Waste

Winton G. Aubert, Ph.D., P.E. 10/15/2009

Before the Commission today are proposed changes to Title 20, Chapter 25 of the Alaska Administrative Code, which are the AOGCC regulations. Specifically, and upon the Commission's motion, we are proposing repeal and re-adoption of Section 080 of the Commission regulations, entitled "Annular disposal of drilling waste", and a minor addition to Section 110 of the regulations, entitled "Suspended wells".

The proposed addition to regulation Section 110, "Suspended wells", allows the Commission explicit flexibility to vary or waive existing well suspension requirements. This explicit flexibility was, we believe, inadvertently removed from then existing regulations during a 2008 rewrite of Section 110. Compare 1999: 20 AAC 25.110 (d) (2) with 2008: 20 AAC 25.110 (c) (2). We further believe that enacting this proposed change would impose no additional regulatory burden on industry.

Our proposed repeal and re-adoption of Section 080, "Annular disposal of drilling waste", is upon the Commission's motion to clarify the language and improve the logical order of the existing regulation. Before the Commission is actually a re-noticed proposal, that we believe addresses the U.S. Environmental Protection Agency's (EPA's) concern that AOGCC regulations not conflict with Federal law.

Proposed changes to the existing Section 080 include explicit requirements for (1) limiting the time duration of actual annular disposal to 90 days within a one-year approval window; (2) a receiving well schematic; (3) plats of all disposal interval penetrations within the one-quarter-mile area of review around the receiving well; (4) lists of well operators and surface owners within the one-quarter-mile area of review; (5) a shallow seismic data interpretation; (6) proposed waste slurry density; (7) results of a fluid injectivity test; (8) a salinity determination of all waters penetrated by the receiving wellbore; (9) continuous monitoring of physical injection parameters; (10) unusual incident report filing within 10 working days; and (11) modified filing timing for the Report of Annular Disposal (Form 10-423).

Further proposed changes to the existing Section 080 are (1) inclusion of explicit flexibility for Commission-approved variances and waivers, and (2) for waste injection into fresh water (<10,000 mg/L TDS), the requirement of a U.S. Environmental Protection Agency (EPA) aquifer exemption.

Finally, we propose recognizing the AOGCC's authority to regulate annular disposal in water wells associated with oil or gas exploration and production, such as water source wells. This water well oversight was excluded from Commission responsibility in the 1999 regulations.

With respect to aspects of our proposed regulation changes falling under AOGCC oversight, we expect a relatively minor change in regulatory burden will result. We are not prepared to comment on the regulatory burden effect of our proposed "EPA oversight" provision.

STATE OF ALASKA OIL AND GAS CONSERVATION COMMISSION Annular Disposal and Suspended Wells Regulations October 15, 2009 at 9:00 a.m.

NAME	<u>AFFILIATION</u>	PHONE #	TESTIFY (Yes or No)
Day Andrews	EXXON	901-339-6383	NO,
Tom Massacr	AOGCC	753-1250	00
Bell An Delle	PRA	9079822019	No
Winton Aubert	AOGIL	193-1221	4
RANDALLILANAD	Y CPA	907-263-417	26 NO_
HAROLD ENGEL	BPXA	564.4194	YEJ
RANDAL BUCKENDOR+	BPXA	504 5289	VES.
Lara Morianty	AOGA	2721481	(Nex
Tim Wayers	EPA-4K	271.3410	No
THOMAS BALLANTIDE	: AG	269-5255	No
MIKE BILL	BP	5-64-4692	No

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02-902 (Rev. 3/94)

Publisher/Original Copies: Department Fiscal, Department, Receiving

STATE OF ALASKA

NOTICE TO PUBLISHER

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AO-03014009

ADVERTISING ORDER

SEE BOTTOM FOR INVOICE ADDRESS DATE OF A.O. AGENCY CONTACT **AOGCC** 333 West 7th Avenue. Suite 100 September 1, 2009 Jody Colombie 0 Anchorage, AK 99501 (907) 793 -1221

DATES ADVERTISEMENT REQUIRED: 907-793-1238 September 3, 2009 Anchorage Daily News PO Box 149001 THE MATERIAL BETWEEN THE DOUBLE LINES MUST BE PRINTED IN Anchorage, AK 99514 ITS ENTIRETY ON THE DATES SHOWN. SPECIAL INSTRUCTIONS: Account # STOF0330 AFFIDAVIT OF PUBLICATION United states of America REMINDER INVOICE MUST BE IN TRIPLICATE AND MUST REFERENCE State of _____ ss THE ADVERTISING ORDER NUMBER. _____ division. A CERTIFIED COPY OF THIS AFFIDAVIT OF PUBLICATION MUST BE SUBMITTED WITH THE INVOICE. Before me, the undersigned, a notary public this day personally appeared ATTACH PROOF OF PUBLICATION HERE. who, being first duly sworn, according to law, says that he/she is the ______ of _____ Published at _____ in said division _____and state of and that the advertisement, of which the annexed is a true copy, was published in said publication on the _____ day of 2009, and thereafter for consecutive days, the last publication appearing on the _____ day of _______2009, and that the rate charged thereon is not in excess of the rate charged private individuals. Subscribed and sworn to before me This day of _____ 2009, Notary public for state of _____ My commission expires _____

NOTICE OF PROPOSED CHANGES IN THE REGULATIONS OF THE ALASKA OIL AND GAS CONSERVATION COMMISSION

The Alaska Oil and Gas Conservation Commission (AOGCC) proposes to adopt regulation changes to Title 20 of the Alaska Administrative Code, dealing with the annular disposal of drilling waste (20 AAC 25.080) and suspended wells (20 AAC 25.110). On May 22, 2009, AOGCC published a notice of proposed changes to 20 AAC 25.080; because of substantive changes to the proposed changes, AOGCC is re-noticing them, fully revising (*i.e.*, repealing and readopting) 20 AAC 25.080 as follows:

- 1. modify the aquifer exemption for the disposal of drilling waste to require that the operator apply for and the U.S. EPA grant the exemption;
- 2. modify the information that must be submitted with an annular disposal application;
- 3. modify the limitations and conditions applicable to annular disposal;
- 4. add a provision for requesting variances and waivers; and
- 5. delete subsection (i) to recognize AOGCC's authority to regulate annular disposal in water wells associated with oil or gas exploration or production.

In addition, AOGCC proposes to add to 20 AAC 25.110(n) the opportunity for variances and waivers.

Written comments on the proposed regulation changes, including the potential costs of compliance, may be submitted to AOGCC at 333 West 7th Ave., Suite 100, Anchorage, AK 99501. The comments must be received by 5:00 p.m. on October 9, 2009.

Written and/or oral comments may be submitted at a hearing to be held on October 15, 2009, at 333 West 7th Ave., Suite 100, Anchorage, AK. The hearing will be held from 9:00 a.m. to 11:00 a.m. and might be extended to accommodate those present before 9:30 a.m. who did not have an opportunity to comment.

If, because of a disability, a special accommodation is needed to participate in this process, please contact the Commission's Special Assistant, Jody Colombie, at 907-793-1221; 333 West 7th Ave., Suite 100, Anchorage, AK 99501; or jody.colombie@alaska.gov. Ms. Colombie must be contacted by October 6, 2009, at 5:00 p.m. to ensure that necessary accommodations can be provided.

The proposed regulation changes are available at www.aogcc.alaska.gov or by contacting Ms. Colombie at the phone number, physical address, or e-mail address above.

After the public comment period ends, AOGCC will adopt, without notice, these or other provisions dealing with the same subjects or decide to take no action. The language of the proposed and final regulations may be different. YOU SHOULD COMMENT DURING THE TIME ALLOWED IF YOUR INTERESTS COULD BE AFFECTED. Written comments are subject to public inspection.

Statutory Authority: AS 31.05.030; AS 31.05.040; AS 31.05.095

Statutes Being Implemented, Interpreted, or Made Specific: AS 31.05.030; AS 31.05.040; AS 31.05.095

Fiscal Information: The proposed regulation changes are not expected to require an increased appropriation.

DATE: 9/1/9

Daniel T. Seamount, Jr.

Chair

ADDITIONAL REGULATIONS NOTICE INFORMATION (AS 44.62.190(d))

- 1. Adopting agency: Alaska Oil and Gas Conservation Commission.
- 2. General subject of regulations: annular disposal of drilling waste and suspended wells.
- 3. Citation of regulations: 20 AAC 25.080 and 20 AAC 25.110(n).
- 4. Reason for the proposed action: update the annular disposal of drilling waste regulations and add opportunities for variances and waivers to the suspended wells regulations.
- 5. Program category and BRU affected: Alaska Oil and Gas Conservation Commission.
- 6. Cost of implementation to the state agency: zero.
- 7. The name of the contact person for the regulations:

Name: Daniel T. Seamount, Jr.

Title: Chair

Address: 333 W. 7th Avenue, Suite 100, Anchorage, AK 99501

Telephone: (907) 793-1221

E-mail: jody.colombie@alaska.gov

8. The origin of the proposed action: agency staff.

9. Date: September 1, 2009.

10. Prepared by:

y J. Colombie

Alaska Oil and Gas Conservation Commission

(907) 793-1221

20 AAC 25.080 is repealed and readopted to read:

20 AAC 25.080. Annular disposal of drilling waste

- (a) Drilling waste, as defined in (i) of this section, may not be disposed through the annular space of a well unless authorized by the commission under this section. The operator of a well for which a permit to drill has been issued by the commission may request authorization to dispose of drilling waste through the well's annular space by filing an Annular Disposal Application (Form 10-403AD), including all the information required under (e) of this section.
- (b) Annular disposal of drilling waste will be limited to
 - (1) 35,000 barrels through the annular space of a single well;
 - (2) wastes generated by drilling operations on the same drill pad or platform as the disposal annulus;
 - (3) 90 days of actual disposal within a one-year approval period; and
 - (4) a one-year period beginning on the date of approval of the Annular Disposal Application.
- (c) Drilling waste must not
 - (1) migrate from the approved disposal interval;
 - (2) impair the mechanical integrity of any well; or



- (3) damage a producing or potentially producing formation or impair the recovery of oil or gas.
- (d) Drilling waste may not be disposed of into any freshwater unless the operator applies for and the United States Environmental Protection Agency grants an aquifer exemption.
- (e) An application for authorization under this section will not be complete unless it includes or references (i.e., if the information is on file with the commission) the following information:
 - (1) a schematic of the well proposed to receive the drilling waste;
 - (2) lists and plats identifying
 - (A) all wells and well branches that penetrate the disposal interval within a one-quarter mile radius of the surface casing shoe of the disposal annulus; the well paths of all wells and well branches must be shown on the plat, and the planar distances from all wells and well branches to the surface casing shoe of the disposal annulus must be provided;
 - (B) all publicly recorded water wells within a one-mile radius of the surface location of the well that would receive the drilling waste; and
 - (C) all operators and surface owners within a one-quarter mile radius of the surface casing shoe of the disposal annulus;
 - (3) the measured and true vertical depths at the base of any freshwater aquifer(s) and permafrost;

- (4) an assessment of shallow seismic information in the area of the receiving well, where available, with an interpretation of faults and other anomalies;
- (5) a stratigraphic description of and off-set well log(s) across the disposal interval showing the drilling waste receiving and confining intervals;
- (6) a description of the drilling waste, including its composition and well source, and the identification of any waste that falls within (i)(3) of this section;
- (7) the estimated density of the drilling waste slurry;
- (8) the anticipated maximum pressure at the surface and at the surface casing shoe during the disposal operations; the calculations showing how the surface casing shoe pressure value was determined must be provided;
- (9) information demonstrating that the inner and outer casing strings have sufficient collapse and burst strength to withstand the maximum anticipated pressure of disposal operations;
- (10) information demonstrating that the surface casing shoe
 - (A) is set below the base of permafrost and any freshwater; and
 - (B) is adequately cemented to provide isolation; the information required under this sub-section must include
 - (i) casing and cementing records for both casings forming the annulus;

- (ii) casing and cementing records for all wells that penetrate the disposal interval within a one-quarter mile radius of the surface casing shoe;
- (iii) the results of a leak-off test conducted below the surface casing shoe, or, if leak-off is not attained, the results of a formation integrity test conducted below the surface casing shoe;
- (iv) the results of an injectivity test conducted below the surface casing shoe; and
- (v) if required by the commission, a cement quality or other log(s);
- (11) a list and description of any uncemented significant hydrocarbon zones within the disposal annulus;
- (12) a list of, description of, and salinity determination for all waters penetrated by the well; salinity determinations must be based upon laboratory measurements or calculation methods described in the "Survey of Methods to Determine Total Dissolved Solids Concentrations," Contract No. 68-03-3416, KEDA Project No. 30-956, U.S. Environmental Protection Agency, Office of Drinking Water;
- (13) if drilling waste was previously disposed of through the annular space of the well, the dates of the disposal operations, the types and volumes of each type of waste disposed of, and the sources of the waste; and
- (14) additional information and analyses required by the commission.
- (f) Annular disposal operations must comply with the following conditions:

- (1) the downhole disposal pressure may not at any time exceed the downhole pressure measured during the formation leak-off test that was conducted below the surface casing shoe unless the commission approves a higher pressure;
- (2) the operator must continuously monitor the following during disposal operations: the types and volumes of each type of waste disposed, disposal rates, surface pressures of the receiving well's disposal annulus, and, as specified by the commission, surface pressures of the annuli of all wells within a one-quarter mile radius of the surface casing shoe of the receiving well and surface pressures of the receiving well's outer annuli and tubing;
- (3) the operator shall immediately cease disposal, notify the commission within 24 hours, and take all appropriate remedial action, including but not limited to any action ordered by the commission, if
 - (A) there is evidence of a breach of the disposal annulus or migration of fluids from the disposal interval;
 - (B) disposal operations pose a threat to well integrity, health or safety, hydrocarbonbearing zones, correlative rights, or the environment, including freshwater; or
 - (C) there is any unauthorized disposal;
- (4) the operator shall file with the commission an incident report within 10 working days after any incident requiring action under (f)(3) of this section; the incident report shall include a description of any actions taken and the effects and results of those actions; and

(5) the operator shall comply with any other conditions the commission determines are important to ensure compliance with any limitations or requirements of this section.

(g) The operator shall

- (1) not later than 30 days after each calendar quarter during an authorized disposal operation period, file with the commission a Report of Annular Disposal (Form 10-423); and
- (2) file additional information and analyses as required by the commission.
- (h) Upon written request of the operator, the commission may approve a variance from a requirement of this section if the variance provides at least an equally effective means of complying with the requirement, or a waiver of a requirement of this section if the waiver will not promote waste, is based on sound engineering and geoscience principles, will not jeopardize the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not result in an increased risk to health, safety, or the environment, including freshwater.
- (i) In this section, "drilling waste" means the following substances, unless identified as a "hazardous waste" in 40 C.F.R. 261:
 - (1) drilling mud, drilling cuttings, reserve pit fluids, cement-contaminated drilling mud, completion fluids, formation fluids associated with the act of drilling a well permitted under 20 AAC 25.005, and any added water needed to facilitate the pumping of drilling mud or drilling cuttings;
 - (2) drill rig wash fluids and drill rig domestic waste water; and



MISCELLANEOUS BARDS

Register		MISCELLA	ANEOUS BOARDS				
(3)	other substances that the commission determines, upon the operator's written request,						
	are wastes associated with the act of drilling a well permitted under 20 AAC 25.005.						
	(Eff. 9/22/96, Register 129; am 11/7/99, Register 152; am/, Register						
Authori	ty: AS 31.05.030	AS 31.05.040					
20 AAC	25.110(n) is amended to	read:					
(n) Upon written request	of the operator, the comr	nission may modify a deadline in this				
section u	ipon a showing of good c	ause <u>, approve a variane</u>	ce from any other requirement of				
this sect	ion if the variance prov	ides at least an equally	effective means of complying with				
the requirement, or approve a waiver of a requirement of this section if the waiver will not							
promote waste, is based on sound engineering and geoscience principles, will not jeopardize							
the ultimate recovery of hydrocarbons, will not jeopardize correlative rights, and will not							
result ir	an increased risk to he	alth, safety, or the envi	ronment, including freshwater. (Eff.				
4/2/86, I	Register 97; am 11/7/99, 1	Register 152; am 11/19/2	2008, Register 188; am				
/_	/, Register)						
Authori	ity: AS 31.05.030	AS 31.05.040	AS 31.05.095				

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